

# Virginia Essential Health Benefit Benchmark Plan Actuarial Report and Certification

Review and Evaluation of Proposed Changes to the Virginia EHB Benchmark Plan for Plan Year 2025 Including Changes Regarding Medical Formula and Medically Necessary Myoelectric, Biomechanical, or Microprocessor-Controlled Prosthetic Devices

March 2023
Prepared by:
Amanda Rocha
Richard Cadwell, ASA, MAAA
Donna Novak, FCA, ASA, MAAA
of NovaRest, Inc.



# Contents

Executive Summary	3
Background	
Meeting the CMS requirement of the new Benchmark Plan provides a scope of benefits that is	
equal to, or greater than, the scope of benefits provided under a typical employer plan, as defin	ned
under 45 CFR 156.111(b)(2)(i)	6
Meeting the CMS requirement of generosity of the most generous among a set of comparison	
plans ("Comparison Plans") listed at 45 CFR 156.111(b)(2)(ii)	6
Certification	9
Reliance	10
Limitations	11
Appendix A – Virginia EHB Selection History	12
Appendix B – NovaRest Estimate of Generosity Difference	. 14
Appendix C - NovaRest Estimate of Expanded Medical Formula and Medically Necessary	
Myoelectric, Biomechanical, or Microprocessor-Controlled Prosthetic Devices Cost	16



# **Executive Summary**

#### **Project Description**

The Commonwealth of Virginia is interested in updating its Essential Health Benefits Benchmark Plan (EHB BP). To facilitate this review, the Virginia Bureau of Insurance (BOI) has directed its contracted actuarial firm, NovaRest, to assist in analyzing potential changes to the current Virginia EHB BP.

The purpose of this report is to provide an actuarial report and an actuarial certification developed by an actuary who is a member of the American Academy of Actuaries, in accordance with generally accepted actuarial principles and methodologies, which affirms:

- That the State's EHB-benchmark plan provides a scope of benefits that is equal to, or greater than, to the extent any supplementation is required to provide coverage within each EHB category at §156.110(a), the scope of benefits provided under a typical employer plan, as defined at 45 CFR 156.111 (b)(2)(i); and
- That the State's EHB-benchmark plan does not exceed the generosity of the most generous among the plans listed in paragraphs 45 CFR 156.111 (b)(2)(ii)(A) and (B)

NovaRest is an actuarial consulting firm that has extensive experience performing mandated benefit reviews. Donna Novak and Richard Cadwell are Associates of the Society of Actuaries and Members of the American Academy of Actuaries and are qualified to provide this opinion. We have utilized generally accepted actuarial methodologies to arrive at our opinion.

We are providing this report solely for the use of supporting Virginia's proposed changes to its EHB-benchmark plan. The intended users of this report are Virginia and those federal agencies to which the application is submitted. The distribution of this report to any other parties does not constitute advice from or by us to those parties. The reliance of other parties on any aspect of our work is not authorized by NovaRest and is done at the other party's own risk.

# **Proposed Changes**

Specifically, Virginia is proposing to expand the following benefits as described below:

- 1. Virginia's current EHB BP covers "special medical formulas which are the primary source of nutrition for covered persons with inborn errors of amino acid or organic acid metabolism, metabolic abnormality or severe protein or soy allergies." Virginia proposes coverage consistent with § 38.2-3418.18 of the Code of Virginia which would add coverage of special oral and enteral medical formulas which are not a primary source of nutrition but a critical source of nutrition for persons with an inherited metabolic disorder.
- 2. Virginia's current EHB BP covers "benefits for prosthetics and components when they are Medically Necessary for activities of daily living." Virginia proposes coverage consistent with § 38.2-3418.15:1 of the Code of Virginia which would revise the definition of Medically Necessary to include myoelectric, biomechanical, or microprocessor-controlled prosthetic devices.



#### Conclusion

The current EHB-BP plan (Anthem Health Plans of VA Premier DirectAccess PPO) was one of the nine base-benchmark plan options for Virginia's 2017 plan year EHB selection, and represents a Typical Employer Plan. The proposed EHB-BP is the same as the current EHB-BP (which also represents a Typical Employer Plan) except that it expands the current coverage for medical formula and prosthetics. Because of this, we believe the scope of benefits of the proposed EHB-benchmark plan is at least equal to that of a Typical Employer Plan.

The Federal Employee Health Benefits Standard Plan (FEHBP) administered by Blue Cross Blue Shield of Virginia was one of the nine base-benchmark plan options for Virginia's 2017 plan year EHB selection, and represents a Comparison Plan. We estimate the total generosity impact per member per month (PMPM) to be \$3.41 PMPM between the FEHBP and the current EHB-BP. The proposed EHB-BP would expand the current coverage for medical formula and prosthetics. We estimate the expanded coverage would increase the expected value of benefits by \$0.37 PMPM at 100 percent actuarial value. Therefore, it does not exceed the generosity of the Comparison Plan.

# Background

#### Ten Original Plans Considered

Virginia originally considered nine (9) category plan combinations as potential Benchmark Plans. It considered three (3) small group plans, three (3) state plans, and three (3) FEHBPs. The considerations included the following:

- 1. Small Group 1 Anthem Health Plans of VA PPO
- 2. Small Group 2 Anthem HealthKeepers HMO
- 3. Small Group 3 Optima Vantage HMO
- 4. State Plan 1 COVA Care
- 5. State Plan 2 COVA Connect
- 6. State Plan 3 Kaiser
- 7. FEHBP BCBS Standard
- 8. FEHBP BCBS Basic
- 9. FEHBP Government Employees Health Association (GEHA)

 $<sup>{\</sup>small 1\ \underline{https://www.cms.gov/CCIIO/Resources/Regulations-and-Guidance/Downloads/Final-Example-Acceptable-Methodology-for-Comparing-Benefits.pdf}$ 



#### Virginia Benchmark Plan Chosen

The original EHB BP chosen was the Anthem Small Group PPO Plan KeyCare 30 with KC30 Rx Plan 10 30 50 OR 20 with supplemental pediatric oral and pediatric vision as supplemental categories. Virginia again adopted the Anthem Health Plans of VA (Anthem BCBS) Premier DirectAccess PPO as the EHB BP beginning 2017, with only pediatric dental as a supplemental category.

For more information about the EHB BP selection please see Appendix A.

# Guidance and Requirements for Changing Benchmark Plans

CMS is providing states three (3) new options for selection starting in plan year 2020, including:<sup>4</sup>

- Option 1: Selecting the EHB-benchmark plan that another state used for the 2017 plan year.
- Option 2: Replacing one or more categories of EHBs under its EHB-benchmark plan used for the 2017 plan year with the same category or categories of EHB from the EHB-benchmark plan that another state used for the 2017 plan year.
- Option 3: Otherwise selecting a set of benefits that would become the state's EHB-benchmark plan.

Virginia is opting to choose Option 3: Otherwise selecting a set of benefits that would become the state's EHB-benchmark plan.

If a state opts to select a new EHB-benchmark plan utilizing any of the selection options at 45 CFR 156.111(a), the state is required under 45 CFR 156.111(e)(2)(i) and (ii) to submit an actuarial certification and associated actuarial report from an actuary who is a member of the American Academy of Actuaries in accordance with generally accepted actuarial principles and methodologies.

<sup>&</sup>lt;sup>2</sup> https://www.cms.gov/CCIIO/Resources/Data-Resources/Downloads/Updated-Virginia-Benchmark-Summary.pdf.

<sup>&</sup>lt;sup>3</sup> https://www.cms.gov/CCIIO/Resources/Data-Resources/ehb#Virginia

<sup>4</sup> https://www.govinfo.gov/content/pkg/FR-2018-04-17/pdf/2018-07355.pdf



This actuarial certification and associated actuarial report must affirm that the State's EHB-benchmark plan:<sup>5</sup>

- Provides a scope of benefits that is equal to, or greater than, the extent any supplementation is required to provide coverage within each EHB category at 45 CFR 156.110(a), the scope of benefits provided under a typical employer plan ("Typical Employer Plan"), as defined at 45 CFR 156.111(b)(2)(i), and
- Does not exceed the generosity of the most generous small group plans among the plans ("Comparison Plans") listed at 45 CFR 156.111(b)(2)(ii)(A) and (B). This set of comparison plans for purposes of the generosity standard includes the State's EHB-benchmark plan used for the 2017 plan year, and any of the State's base-benchmark plan options used for the 2017 plan year described in 45 CFR 156.100(a)(1), supplemented as necessary under 45 CFR 156.110.

Meeting the CMS requirement of the new Benchmark Plan provides a scope of benefits that is equal to, or greater than, the scope of benefits provided under a typical employer plan, as defined under 45 CFR 156.111(b)(2)(i)

The current EHB-BP plan (Anthem Health Plans of VA Premier DirectAccess PPO) was one of the nine base-benchmark plan options for Virginia's 2017 plan year EHB selection, and represents a Typical Employer Plan per §156.111(b)(2)(i). The proposed EHB-BP expands the coverage for medical formula and prosthetics currently included in the current EHB-BP plan. Because the proposed EHB-BP includes all of the coverage in the current EHB-BP plan, but expands the coverages of the above two benefits, we believe the scope of benefits of the proposed EHB-benchmark plan is at least equal to that of a Typical Employer Plan.

Meeting the CMS requirement of generosity of the most generous among a set of comparison plans ("Comparison Plans") listed at 45 CFR 156.111(b)(2)(ii)

The FEHBP was one of the nine base-benchmark plan options for Virginia's 2017 plan year EHB selection and represents a Comparison Plan. We performed a benefit comparison between the FEHBP and the current EHB-BP, identifying and pricing benefits included in the FEHBP that are not in the EHB BP and vice versa. More information can be found in **Appendix B**. We determined the expected value of the FEHBP is \$3.41 PMPM more generous than the current EHB BP, at 100 percent actuarial value, as discussed by CMS as an acceptable methodology.<sup>6</sup>

NovaRest then analyzed the impact of expanding coverage for Medical Formula and Medically Necessary Myoelectric, Biomechanical, or Microprocessor-Controlled Prosthetic Devices. More information on the methodology can be found in **Appendix C**.

<sup>&</sup>lt;sup>5</sup> https://www.govinfo.gov/content/pkg/FR-2018-04-17/pdf/2018-07355.pdf

<sup>&</sup>lt;sup>6</sup> <a href="https://www.cms.gov/CCIIO/Resources/Regulations-and-Guidance/Downloads/Final-Example-Acceptable-Methodology-for-Comparing-Benefits.pdf">https://www.cms.gov/CCIIO/Resources/Regulations-and-Guidance/Downloads/Final-Example-Acceptable-Methodology-for-Comparing-Benefits.pdf</a>



#### 1. Medical Formula

#### What is Currently Covered?

Virginia's current EHB BP covers "special medical formulas which are the primary source of nutrition for covered persons with inborn errors of amino acid or organic acid metabolism, metabolic abnormality or severe protein or soy allergies." Our interviews with medical providers indicated that issuers determine a "primary source of nutrition" using calories, i.e., a primary source of nutrition must provide over 51% of caloric needs. The proposed benefit consistent with § 38.2-3418.18 of the Code of Virginia would expand this definition to include special medical formulas which are a "critical source of nutrition," meaning special medical formulas that provide medically necessary nutrition support, i.e. for protein, carbohydrates, etc. for those with inherited metabolic disorders would also be covered even if they do not meet the caloric needs requirement.

Of the 13 issuers who responded to the data call, 11 issuers (which represents over 99% of both the individual and small group Virginia ACA markets) responded they already cover the proposed benefit for the individual and small group ACA market.

#### Analysis of Additional Generosity

For the 11 issuers that currently cover the proposed benefit, the cost of adding the benefit would be \$0.00 PMPM. The 2 issuers who do not currently cover the proposed benefit estimated the cost of adding the benefit would be \$0.10 PMPM or \$1.18 PMPM, however, both issuers cited credibility concerns with their estimate. Additionally, Virginia had performed a cost analysis prior to implementation of § 38.2-3418.18 of the Code of Virginia where they estimate \$0.11 PMPM to expand the coverage for medical formula.

The proposed benefit consistent with § 38.2-3418.18 of the Code of Virginia is currently mandated in the large group market in Virginia. Issuers provided the actual cost of adding the coverage in the large group market, which ranged from \$0.00 PMPM to \$0.15 PMPM. No carriers indicated any material increases in administrative or indirect costs related to this benefit.

The NovaRest analysis described in Appendix C resulted in approximately \$0.14 PMPM for the expanded coverage of medical formula at 100% actuarial value.

# 2. <u>Medically Necessary Myoelectric, Biomechanical, or Microprocessor-Controlled</u> Prosthetic Devices

#### What is Currently Covered?

Virginia's current EHB BP covers "benefits for prosthetics and components when they are medically necessary for activities of daily living." The current EHB-BP requires the coverage of medically necessary prosthetic devices, their repair, fitting, replacement, and components. It does not specify the type of prosthetic that should be provided. Virginia proposes coverage consistent with § 38.2-3418.15:1 of the Code of Virginia which would revise the definition of Medically Necessary to include myoelectric, biomechanical, or microprocessor-controlled prosthetic devices.

<sup>&</sup>lt;sup>7</sup> https://www.cms.gov/cciio/resources/data-resources/ehb

<sup>&</sup>lt;sup>8</sup> "Title 38.2. Insurance." § 38.2-3418.15. Coverage for Prosthetic Devices and Components, <a href="https://law.lis.virginia.gov/vacode/title38.2/chapter34/section38.2-3418.15/">https://law.lis.virginia.gov/vacode/title38.2/chapter34/section38.2-3418.15/</a>.



Of the 13 issuers who responded to the data call, 10 issuers (which represents over 98% of both the individual and small group Virginia ACA markets) responded they already cover the proposed benefit for the individual and small group ACA market.

#### Analysis of Additional Generosity

For the 10 issuers that currently cover the proposed benefit, the cost of adding the benefit would be \$0.00 PMPM. The 3 issuers who do not currently cover the proposed benefit estimated the cost of adding the benefit would be \$0.15 PMPM, <\$0.25 PMPM or \$6.82 PMPM. The issuer estimates of \$0.15 PMPM and \$6.82 PMPM both cited credibility concerns. Additionally, Virginia had performed a cost analysis prior to implementation of \$38.2-3418.15:1 of the Code of Virginia where they estimate \$0.18 PMPM to expand the definition of medically necessary regarding prosthetics.

The proposed benefit consistent with § 38.2-3418.15:1 of the Code of Virginia is currently mandated in the large group market in Virginia. Issuers provided the actual cost of adding the coverage in the large group market, which ranged from \$0.00 PMPM to \$0.17 PMPM. We note the proposed benefit does not define the K-level that would determine medical necessity, and one issuer noted they currently define medical necessity at a K-level of 3 or higher. Our understanding based on interviews, medical necessity could be at a K-level of 2 or higher. In this case the issuer estimated a PMPM impact of \$0.10 PMPM, No carriers indicated any material increases in administrative or indirect costs related to this benefit.

The NovaRest analysis described in Appendix C resulted in approximately \$0.23 PMPM for the expanded coverage of medical formula at 100% actuarial value.

#### 3. Generosity Conclusion

The cost PMPM of each proposed new benefit is shown in the following table.

Proposed Expanded Benefits	Generosity PMPM Impact
Medical Formula	\$0.14 PMPM
Medically Necessary Myoelectric, Biomechanical, or	\$0.23 PMPM
Microprocessor-Controlled Prosthetic Devices	
<b>Total Estimated Cost of Expanded Benefits</b>	\$0.37 PMPM

Since we estimate the Comparison Plan is \$3.41 PMPM richer than the current EHB-BP, adding \$0.37 in benefits to the current EHB-BP would result in a proposed EHB-BP plan that does not exceed the generosity of the Comparison Plan.



#### Certification

I, Donna Novak, am associated with the firm of NovaRest Actuarial Consulting, Inc. I am a member of the American Academy of Actuaries. NovaRest was hired by the Virginia Bureau of Insurance to provide an actuarial certification, consistent with updated guidance provided by the Department of Health and Human Services, Centers for Medicare and Medicaid Services, in support of Virginia's proposed changes to their Essential Health Benefit Benchmark Plan. I meet the Academy qualification standards for rendering the certification.

It is mine and NovaRest's belief that the proposed Essential Health Benefit Benchmark Plan complies with the following requirements included in the Centers for Medicare and Medicaid Services guidance regarding selecting a new Essential Health Benefit Benchmark Plan.

- That the State's EHB-benchmark plan provides a scope of benefits that is equal to, or greater than, to the extent any supplementation is required to provide coverage within each EHB category at §156.110(a), the scope of benefits provided under a typical employer plan, as defined at 45 CFR 156.111 (b)(2)(i); and
- That the State's EHB-benchmark plan does not exceed the generosity of the most generous among the plans listed in paragraphs 45 CFR 156.111 (b)(2)(ii)(A) and (B)

The actuarial methodologies utilized in order to arrive at our opinion are those considered generally accepted within the industry and are consistent with all applicable Actuarial Standards of Practice.

Telephone: 520-908-7246

Sincerely,

Donna Novak ASA, FCA, MAAA, MBA

President and CEO of NovaRest

Lanna C. Norak



# Reliance

NovaRest relied upon the following information:

• Interviews with medical providers and interested parties Ashlie White, MA (Chief Programs Officer, Amputee Coalition), Eileen Coffman, MS, RD (Metabolic Dietician), Emily McDermott (Metabolic Dietician), Darlene Acero MS, RD (Metabolic Dietician). These providers and interested parties do not opine on the results of the analysis offered in this paper.

- A carrier data survey.
- Plan year 2023 Virginia ACA rate and form filing materials.
- 2021 information provided in the NAIC Supplemental Health Care Exhibit.



# Limitations

Opinions in this report should not be construed as providing legal advice.

Estimates in this report are precise enough to be used to confirm that CMS requirements are met, but should not be used for any other purposes.

This report should only be used by BOI and CMS for the purposes intended and not for any other purposes.

Telephone: 520-908-7246

This report should only be communicated in its entirety and not in parts or out of context.



# Appendix A – Virginia EHB Selection History

#### Original EHB BP and EHB Options Considered by VA

Note there are ten possible EHB BP choices among the four plan types identified by HHS. Virginia focused on nine of the ten possible options. Based on information supplied by PWC<sup>9</sup>, the following plans comprise the nine EHB BP choices analyzed:

- 1. Largest non-grandfathered small group insurance products in Virginia's small group market:
  - a) Anthem Health Plans of VA PPO
  - b) Anthem HealthKeepers HMO
  - c) Optima Vantage HMO
- 2. Largest three state employee health benefit plans by enrollment:
  - a) COVA Care
  - b) COVA Connect
  - c) Kaiser
- 3. Largest three national Federal Employees Health Benefits Plans (FEHBP).
  - a) FEHBP BCBS Standard Option
  - b) FEHBP BCBS Basic Option
  - c) Government Employees Health Association (GEHA)
- 4. Largest insured commercial non-Medicaid Health Maintenance Organization (HMO) operating in the state.
  - a) This plan was not included in the consideration of EHB BP selection. 10

#### Original EHB BP and EHB Option Chosen by VA

Plan chosen for EHB BP was the Anthem Small Group PPO Plan KeyCare 30 with KC30 Rx Plan 10 30 50 OR 20 with supplemental pediatric oral and pediatric vision as supplemental categories.<sup>11</sup>

<sup>&</sup>lt;sup>9</sup> "Preliminary Essential Health Benefits, Benefit Mandates, and Benchmark Plans." February 2012. PricewaterhouseCoopers LLP.

<sup>&</sup>lt;sup>10</sup> Per e-mail from the VA BOI dated Sept 16, 2022, no documentation that suggested this plan was ever identified of considered.

<sup>11</sup> https://www.cms.gov/CCIIO/Resources/Data-Resources/Downloads/Updated-Virginia-Benchmark-Summary.pdf.



#### EHB Reconsideration in 2015

Virginia again adopted the Anthem Health Plans of VA (Anthem BCBS) Premier DirectAccess PPO as the EHB BP beginning 2017, with only pediatric dental as a supplemental category. 12

Below are the changes in benefits from the change in the EHB BP:<sup>13</sup>

#### Benchmark Change

• Pediatric Vision benchmark is no longer FEDVIP but Anthem benchmark plan (eye exam, eyeglass lenses, frames, and contact lenses).

#### Additional Benefits

- Pursuant to 45 CFR 156.115 (a)(5)(iii), limits imposed on habilitative and rehabilitative services and devices cannot be a combined limit for 2017
- Expanded description of speech therapy to include swallowing skills
- Preventive care services: added screening for pregnant women or women who may
  become pregnant in Maternity section; added all current preventive care requirements in
  Preventive Care section; one breast pump per pregnancy must be provided with no cost
  sharing; must cover all methods of women's contraception and sterilization; separate
  Wellness services category deleted and added to Preventive care category; Smoking and
  tobacco cessation products moved to preventive care "A and B" category with no cost
  sharing.
- This benchmark specifically covers sterilization services and services to reverse a nonelective sterilization resulting from an illness or injury
- Pulmonary rehab therapy
- Hearing and vision diagnostic tests for a medical condition or injury
- New advanced imaging diagnostic services: PET/CT Fusion scans, SPECT scans, QTC Bone Densitometry, diagnostic CT colonography
- Colostomy and other ostomy supplies directly related to ostomy care, composite facial prosthesis, and wig needed after cancer treatment covered under Prosthetics (New)
- Expanded description of transplant surgery covering any medically necessary stem cell/bone marrow transplants, instead of only autologous bone marrow transplants for breast cancer
- Added outpatient treatment of TMJ in addition to the existing inpatient treatment. Appliances for TMJ were previously excluded. In the 2017 benchmark plan appliances for TMJ that reposition the teeth, fillings, or prosthetics are excluded, but coverage does include removable appliances for TMJ repositioning.

<sup>12</sup> https://www.cms.gov/CCIIO/Resources/Data-Resources/ehb#Virginia

<sup>&</sup>lt;sup>13</sup> From the file "Changes to EHB 2014 to 2017" provided by the Virginia BOI.



# Appendix B – NovaRest Estimate of Generosity Difference

Based on prior work done in Virginia to select the current state EHB BP, we believe the Federal Employee Health Benefits Plan (FEHBP) Blue Cross and Blue Shield Service Benefit Plan remains the highest actuarial value plan among the 10 plans considered. The report entitled "Review and Evaluation of Potential Changes to the Virginia Essential Health Benefits Benchmark Plan and Potential Cost Impacts" provides the complete description of the analysis which is described below. Please note the analysis performed in the "Review and Evaluation of Potential Changes to the Virginia Essential Health Benefits Benchmark Plan and Potential Cost Impacts" report was done assuming a 75% actuarial value.

#### Benefits included in the FEHBP not included in the Current EHB-BP

In order to assess the impact to premium of potential new EHBs, we identified benefits included in the FEHBP that are not in the EHB BP that would need to be adjusted out to have comparable sets of benefits. To develop claim estimates and percent of premium, each benefit was analyzed using either prior studies of mandated benefits or EHBs in other states, or we built cost estimates from first principles (using the basic assumption of cost per service and number of services per 1,000). The estimated impact of these benefit adjustments, at 75% actuarial value, is as follows:

- 0.80% of premium
- \$4.61 premium impact

The richest plan premium impact excludes routine adult dental services, which cannot be an EHB, and gender reassignment surgery which may be a required benefit due to new CMS discrimination guidance.

#### Benefits included in the Current EHB-BP not included in the FEHBP

In order to assess the impact to premium of potential new EHBs, we identified benefits included in the EHB BP that are not in the FEHBP (richest) that would need to be adjusted out to have comparable sets of benefits. To develop claim estimates and percent of premium, each benefit was analyzed using either prior studies of mandated benefits or EHBs in other states, or we built cost estimates from first principles (using the basic assumption of cost per service and number of services per 1,000). The estimated benefit adjustments, at 75% actuarial value, are as follows:

- 0.35% of premium
- \$2.05 premium impact



# Generosity Difference

When we consider the total value to the benefits in the FEHBP and not in the current EHB BP, we see that there is approximately \$4.61 more benefit in the FEHBP. Then we must consider the benefits in the EHB BP that are not in the FEHBP of \$2.05. The difference shows that the value of the FEHBP is \$2.56 more PMPM than the current EHB BP, at 75% actuarial value. <sup>14</sup> The difference at 100% actuarial value, discussed by CMS as an acceptable methodology, is \$3.41.

<sup>14</sup> This does NOT include routine adult dental services and gender reassignment surgery. While covered under the FEHBP Plan and specifically excluded by the EHB BP, our interpretation of the federal rules indicate they cannot be considered as a difference in value.



# Appendix C - NovaRest Estimate of Expanded Medical Formula and Medically Necessary Myoelectric, Biomechanical, or Microprocessor-Controlled Prosthetic Devices Cost

#### Data

NovaRest collected plan year 2023 rate and form filing information, financial statements and public data. NovaRest also interviewed multiple providers and interested parties to gain their valuable perspective on both enteral nutrition and medically necessary myoelectric, biomechanical, or microprocessor-controlled prosthetic devices.

We believe that estimates provided by the carriers are more reliable than independent analyses based on non-carrier data. Therefore, NovaRest also performed a data call on Virginia carriers to gain their perspectives on the current level of coverage in the market and the expected costs of adding these benefits to the EHB-benchmark plan. We received responses from over 99% of both the Virginia individual ACA market and small group ACA market. The responses we received from the carriers indicated no cost or minimal cost to cover the proposed benefits relating to enteral nutrition and medically necessary myoelectric, biomechanical, or microprocessor-controlled prosthetic devices. Some carriers already cover the proposed services.

# Assumptions and Methodology

#### **Medical Formula**

We estimate approximately 106 people enrolled in Virginia ACA plans who would be eligible for medical formula that is not the primary source of nutrition. We applied the current Virginia ACA enrollment to the incidence rates for various conditions which are known to require medical formula.<sup>15</sup>

Medical formula was assumed to be \$700 monthly. The issuer data call reported an average \$260 monthly for currently covered medical formula, while the medical providers we interviewed estimated hundreds or thousands of dollars monthly for medical formula.

Members who do not receive adequate nutritional support from medical formula can have severe medical consequences, including being institutionalized or even death. We assume coverage of medical formula can lead to savings of \$1,500 per member.<sup>16</sup>

Using membership and premium information from the 2023 issuer URRTs we estimate a \$0.14 PMPM premium impact at 100% actuarial value.

15

 $https://assets.ctfassets.net/plyq12u1bv8a/1FVEeh1mRHVnNdGUAPlzNy/ce9ee67ae9d7a2b8c3c45ed7cf2168e8/CG011\_Enteral\_and\_Oral\_Nutritional\_Supplements.pdf$ 

<sup>&</sup>lt;sup>16</sup> https://aspenjournals.onlinelibrary.wiley.com/doi/10.1002/jpen.1606



# <u>Medically Necessary Myoelectric, Biomechanical, or Microprocessor-Controlled Prosthetic</u> Devices

We estimate approximately 1,800 people enrolled in Virginia ACA plans who would be eligible for medically necessary myoelectric, biomechanical, or microprocessor-controlled prosthetic devices. We began with an estimate of 2.1 million people living in the US with limb loss. <sup>17</sup> We then estimate and remove those with only finger amputations, <sup>18</sup> who we assume would not use the medically necessary myoelectric, biomechanical, or microprocessor-controlled prosthetic devices. We then assume people with limb loss are equally distributed across the country and health insurance market. We then assume approximately 70% of these members would have a K-level score of 2 or higher. <sup>19</sup> Based on an interview, our understanding is members with a K-level score of 2 or higher would be eligible for an enhanced prosthetic. Lastly, we assume myoelectric, biomechanical, or microprocessor-controlled prosthetic devices would last 5 years <sup>20</sup>, and therefore 20% of eligible members would pursue medically necessary myoelectric, biomechanical, or microprocessor-controlled prosthetic devices annually.

The cost of myoelectric, biomechanical, or microprocessor-controlled prosthetic devices were based on the January 2023 Medicare Fee Schedule. We compared the average cost of myoelectric, biomechanical, or microprocessor-controlled prosthetic devices (by lower body/upper body separately assuming 81% lower body<sup>22</sup>/19% upper body), to the current allowed claims reported by issuers in Virginia to determine the additional cost for myoelectric, biomechanical, or microprocessor-controlled prosthetic devices.

Using membership and premium information from the 2023 issuer URRTs we estimate a \$0.23 PMPM premium impact at 100% actuarial value.

Telephone: 520-908-7246

-

<sup>17</sup> https://accessprosthetics.com/15-limb-loss-statistics-may-surprise/#:~:text=1.,have%20a%20amputation%20each%20year.

https://www.ncbi.nlm.nih.gov/pmc/articles/PMC7317129/#:~:text=Thousands%20of%20people%20suffer%20from, people%20%5B1%2C2%5D.

<sup>19</sup> https://www.ncbi.nlm.nih.gov/pmc/articles/PMC6019138/

<sup>&</sup>lt;sup>20</sup> Based on discussion with Ashlie White Chief Programs Officer, Amputee Coalition, enhanced prosthetics are warrantied for 3-5 years and most will last 5 years.

<sup>&</sup>lt;sup>21</sup> <a href="https://www.cms.gov/Medicare/Medicare-Fee-for-Service-Payment/DMEPOSFeeSched/DMEPOS-Fee-Schedule">https://www.cms.gov/Medicare/Medicare-Fee-for-Service-Payment/DMEPOSFeeSched/DMEPOS-Fee-Schedule</a>

<sup>&</sup>lt;sup>22</sup> https://www.ncbi.nlm.nih.gov/books/NBK546594/