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Case Name (if known) Petition of Appalachian Power Company, For approval of a rate adjustment clause, the E-RAC, for costs to comply with state and federal environmental regulations pursuant to § 56-585.1 A 5 e of the Code of Virginia

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State Corporation Commission
P.O. Box 2118
Richmond, Virginia 23218

RE: *Petition of Appalachian Power Company, For approval of a rate adjustment clause, the E-RAC, for costs to comply with state and federal environmental regulations pursuant to § 56-585.1 A 5 e of the Code of Virginia*
Case No. PUR-2020-00258

Dear Mr. Logan:

Please find attached for filing in the above-referenced matter, the testimony and exhibits of Mr. Scott Norwood being filed on behalf of the Office of Attorney General, Division of Consumer Counsel.

Thank you for your assistance in this matter.

Yours truly,

/s/ C. Mitch Burton, Jr.

C. Mitch Burton, Jr.
Assistant Attorney General

Enclosures

cc: Service list

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COMMONWEALTH OF VIRGINIA
STATE CORPORATION COMMISSION

PETITION OF)
)
APPALACHIAN POWER COMPANY)
)
For approval of a rate adjustment clause,)
the E-RAC, for costs to comply with state)
and federal environmental regulations pursuant)
to § 56-585.1 A 5 e of the Code of Virginia)

CASE NO. PUR-2020-00258

DIRECT TESTIMONY

OF

SCOTT NORWOOD

ON BEHALF OF

THE OFFICE OF THE ATTORNEY GENERAL

DIVISION OF CONSUMER COUNSEL

APRIL 9, 2021

CASE NO. PUR-2020-00258
DIRECT TESTIMONY OF SCOTT NORWOOD
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EXHIBITS

SN-1	Background and Experience of Scott Norwood
SN-2	APCo's response to OAG 2-12 and OAG 2-13
SN-3	APCo's response to OAG 2-27
SN-4	APCo's Schedule 46, Section 2, Statement 1
SN-5	APCo's response to OAG 9-198 in Case No. PUR-2020-00015
SN-6	APCo's response to OAG 2-9
SN-7	Adjustment to Amos Compliance Project Depreciation Expense

1 **I. INTRODUCTION**

2

3 **Q. PLEASE STATE YOUR NAME, TITLE, AND BUSINESS ADDRESS.**

4 A. My name is Scott Norwood. I am President of Norwood Energy Consulting, L.L.C. My
5 business address is P.O. Box 30197, Austin, Texas 78755-3197.

6 **Q. WHAT IS YOUR OCCUPATION?**

7 A. I am an energy consultant specializing in the areas of electric utility regulation, resource
8 planning, and energy procurement.

9 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND**
10 **PROFESSIONAL EXPERIENCE.**

11 A. I am an electrical engineer with approximately 40 years of experience in the electric
12 utility industry. I began my career as a power plant engineer for the City of Austin's
13 Electric Utility Department where I was responsible for electrical maintenance and
14 design projects for the City's three gas-fired power plants. In January 1984, I joined the
15 staff of the Public Utility Commission of Texas, where I was responsible for addressing
16 resource planning, fuel, and purchased power cost issues in electric rate and plant
17 certification proceedings before the Texas Commission. Since 1986 I have provided
18 utility regulatory consulting, resource planning, and power procurement services to
19 public utilities, electric consumers, industrial interests, municipalities, and state
20 government clients. I have testified in over 200 utility regulatory proceedings over the
21 last 20 years, before state regulatory commissions in Alaska, Arkansas, Florida, Georgia,

1 Illinois, Iowa, Kentucky, Louisiana, Michigan, Missouri, New Jersey, Ohio, Oklahoma,
2 Texas, Virginia, Washington, and Wisconsin.¹

3 **Q. ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS CASE?**

4 A. I am testifying on behalf of the Office of the Attorney General, Division of Consumer
5 Counsel (“Consumer Counsel”).

6 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE STATE CORPORATION
7 COMMISSION?**

8 A. Yes. I have testified on behalf of Consumer Counsel in numerous past regulatory
9 proceedings before the Virginia State Corporation Commission (“Commission”),
10 including cases that involved electric restructuring, base rate, fuel recovery, power plant
11 certification, renewable energy acquisition proposals, demand-side management, and
12 major distribution reliability projects. I have testified on behalf of Consumer Counsel in
13 many past cases involving Appalachian Power Company (“APCo” or “Company”),
14 including the Company’s 2020 Triennial Review proceeding and several other past APCo
15 base rate cases, a case involving the Company’s acquisition of Ohio Power Company’s
16 867 MW ownership share of Amos Unit 3, fuel factor proceedings, and other matters
17 relevant to the issues addressed by my testimony in this case. I have also testified in
18 regulatory proceedings involving other AEP affiliates of APCo, including Public Service
19 Company of Oklahoma (“PSO”), Southwestern Electric and Power Company
20 (“SWEPCO”), AEP Texas North Company and AEP Texas Central Company.

21
22

¹ See Exhibit SN-1 for additional details on my background and experience.

1 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

2 A. The purpose of my testimony is to present my findings and recommendations regarding:
3 the reasonableness of APCo's request for approval of a rate adjustment clause ("the E-
4 RAC") to recover capital investments and operations and maintenance ("O&M")
5 expenses that are necessary to comply with state and federal environmental regulations
6 pursuant to § 56-585.1 A 5 (e) of the Code of Virginia ("the E-RAC Statute"). More
7 specifically, my testimony focuses on the reasonableness of APCo's proposed capital
8 investments to meet regulations of the United States Environmental Protection Agency
9 ("EPA") for disposal of coal combustion residuals ("CCR Rule") and to meet
10 requirements of the EPA's Steam Electric Effluent Limitations Guidelines ("ELG Rule").
11 My testimony also addresses the inconsistency of APCo's proposal to recover
12 depreciation expense for proposed environmental compliance investments for the Amos
13 coal-fired units based on depreciation rates that assume retirement of the units in 2033,
14 when the Company's economic analysis supporting the Amos compliance investments
15 assumes the Amos units would not retire until 2040.

16 **Q. HAVE YOU PREPARED ANY EXHIBITS TO SUPPORT YOUR TESTIMONY?**

17 A. Yes. I have prepared 7 exhibits, which are attached to my testimony.
18

19 **II. SUMMARY OF TESTIMONY**

20
21 **Q. PLEASE SUMMARIZE YOUR TESTIMONY AND RECOMMENDATIONS.**

22 A. My testimony addresses the reasonableness of APCo's proposal to invest approximately
23 \$250 million for environmental compliance projects at the Company's Amos and

1 Mountaineer coal-fired plants to meet requirements of the EPA’s CCR and ELG rules, as
2 well as the reasonableness of the revenue requirement for these investments that the
3 Company proposes to recover through its proposed E-RAC mechanism. My primary
4 findings and recommendations on these issues are as follows:

5 1) APCo’s PLEXOS analysis supporting the Company’s proposed \$250 million
6 investment for CCR and ELG compliance at the Amos and Mountaineer plants fails to
7 explicitly consider impacts of the Virginia Clean Economy Act (“VCEA”) and the risk of
8 potential compliance cost increases due to future environmental regulations. The selected
9 Case 1 analysis also assumes a 2040 retirement date for the Amos units which is
10 unjustified and inconsistent with the 2032/2033 retirement dates for the Amos units
11 supported by the Company in its 2020 Triennial Review Case. These flaws serve to
12 unreasonably inflate the forecasted benefits of the Company’s selected Case 1 over other
13 compliance options that were evaluated.

14 2) Even with the flaws in APCo’s PLEXOS analysis, the forecasted benefits of
15 the Case 1 plan are less than 0.85% of total forecasted costs over the 30-plus year study
16 period, when compared to forecasted costs of the next lowest cost option. This 0.85%
17 forecasted benefit is insignificant given the uncertainty inherent in utility production cost
18 analyses over such a long period of time, and therefore does not conclusively demonstrate
19 that the Company’s proposed \$250 million investment for CCR and ELG compliance
20 projects at the Amos and Mountaineer plants is justified.

21 3) APCo’s selected compliance Case 1 is much riskier than the other two
22 compliance cases evaluated by APCo, considering that it would involve the highest level
23 of fixed investment and assumes that the Amos units would operate until 2040, without

1 incurring significant additional investment for environmental compliance or for repair of
 2 major plant components.

3 4) APCo's requested depreciation expense for proposed compliance investments
 4 for the Amos coal units is based on a 9.52% depreciation rate that assumes the Amos
 5 units are retired in 2033; however, the Company's economic analysis supporting the
 6 Amos compliance projects assume that the units do not retire until 2040. This
 7 inconsistency in assumed retirement dates results unreasonably overstates depreciation
 8 expense included in APCo's E-RAC revenue requirement by approximately \$227,000.

9 For the above reasons, I do not recommend that the Commission approve APCo's
 10 request for approval and cost recovery for the \$250 million of capital investment and
 11 related O&M costs to implement CCR and ELG compliance projects at the Amos and
 12 Mountaineer plant as proposed under Case 1. If the Commission approves APCo's
 13 proposed compliance investment, the Company's requested E-RAC revenue requirement
 14 should be reduced by approximately \$227,000 to properly reflect the 2040 retirement
 15 date assumed by the Company to justify the Amos and Mountaineer compliance
 16 investments.

18 **III. APCO'S E-RAC PROPOSAL**

19
 20 **Q. WHAT IS THE AGE AND CAPACITY RATINGS OF APCO'S AMOS AND**
 21 **MOUNTAINEER COAL UNITS?**

22 **A.** The capacity ratings, commercial operation dates and scheduled retirement dates for the
 23 Amos and Mountaineer coal units are summarized below in Table 1.

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Table 1
Amos and Mountaineer Capacity, Commercial Operation and Retirement Dates²

<u>Plant/Unit</u>	<u>Rated Capacity</u> <u>MW</u>	<u>Commercial</u> <u>Operation Year</u>	<u>Retirement</u> <u>Year</u>	<u>Age at</u> <u>Retirement</u>
Amos 1	800	1971	2032	61
Amos 2	800	1972	2032	60
Amos 3	1,330	1973	2033	60
Mountaineer 1	<u>1,320</u>	1980	2040	60
Total	4,250			

Q. PLEASE DESCRIBE APCO'S PROPOSED INVESTMENTS FOR COMPLIANCE WITH THE EPA'S CCR AND ELG REGULATIONS AT THE COMPANY'S AMOS AND MOUNTAINEER COAL-FIRED PLANTS.

A. APCo proposes to install: 1) dry ash handling systems; 2) new lined wastewater ponds, and 3) water biological treatment systems with ultrafiltration to meet CCR and ELG regulations at the Amos and Mountaineer plants.³

Q. WHAT ARE THE ESTIMATED CAPITAL COSTS FOR THESE COMPLIANCE PROJECTS?

A. The estimated capital costs, including asset retirement obligations, total approximately \$250 million, as summarized in Table 2:

² Source is APCo's response to OAG 2-4 in Case No. PUR-2020-00015.
³ See APCo witness Ross's direct testimony, page 4.

1 **Table 2**
 2 **Amos and Mountaineer CCR and ELG Capital Costs (\$Millions)⁴**
 3
 4

	<u>Amos 1-3</u>	<u>Mountaineer</u>	<u>Total</u>
CCR	\$72.7	\$52.1	\$124.8
ELG	<u>\$104.4</u>	<u>\$20.8</u>	<u>\$125.2</u>
Total	\$177.1	\$72.9	\$250.0

5
 6 **Q. WHAT ARE THE SCHEDULED IN-SERVICE DATES OF THE AMOS AND**
 7 **MOUNTAINEER CCR AND ELG INVESTMENTS?**

8 A. The scheduled in-service dates for the Amos and Mountaineer CCR and ELG projects are
 9 summarized in Table 3 below:

10 **Table 3**
 11 **Scheduled In-Service Dates for CCR and ELG Projects⁵**

	<u>Amos</u>	<u>Mountaineer</u>
Dry Ash Handling Systems	December 2022	May 2022
Lined Wastewater Ponds	October 2023	December 2023
Water Treatment Systems	December 2023	December 2022

12
 13 **Q. WHAT IS THE ANNUAL REVENUE REQUIREMENT FOR THESE PROJECTS**
 14 **THAT APCO SEEKS TO RECOVER THROUGH ITS PROPOSED E-RAC?**

15 A. APCo requests recovery of \$31.6 million for compliance capital and O&M costs of the
 16 proposed CCR and ELG investments during the Rate Year, through the Company's

⁴ Source is APCo witness Martin's direct testimony, page 15.

⁵ See APCo witness Ross's direct testimony, page 4.

1 proposed E-RAC mechanism.⁶

2 **Q. WHAT ARE THE KEY QUESTIONS TO BE ANSWERED IN DETERMINING**
 3 **WHETHER APCO'S REQUEST FOR RECOVERY OF CCR AND ELG**
 4 **INVESTMENTS SHOULD BE APPROVED?**

5 A. The key questions which must be addressed in evaluating APCo's request for approval
 6 and cost recovery for \$250 million in CCR and ELG compliance investments at the Amos
 7 and Mountaineer plants are:

- 8 1) Are the proposed compliance investments reasonable and necessary?
- 9 2) Did APCo properly consider available alternatives to the proposed CCR and ELG
 10 investments?
- 11 3) Is APCo's proposed E-RAC revenue requirement reasonably calculated?

12
 13 **IV. REASONABLENESS OF PROPOSED CCR AND ELG INVESTMENTS**

14
 15 **Q. HOW DID APCO EVALUATE WHETHER THE PROPOSED CCR AND ELG**
 16 **INVESTMENTS AT THE AMOS AND MOUNTAINEER PLANTS ARE**
 17 **REASONABLE AND NECESSARY?**

18 A. APCo used the PLEXOS production cost simulation model to evaluate the costs of three
 19 compliance scenarios for the Amos and Mountaineer plants over a range of three
 20 commodity price forecasts. The three compliance scenarios and commodity price
 21 sensitivities evaluated by APCo are summarized in Table 4 below.
 22

⁶ See APCo's Petition, page 5. The Rate Year is October 1, 2021 through September 30, 2022.

Table 4
APCo Scenarios for Analysis of Amos and Mountaineer Compliance Options⁷

<u>Cases</u>	<u>Retirement Dates</u>	<u>Capital Investment</u>	<u>NPV Rev. Reqt. Costs (Savings) vs Case 1 (\$Millions)</u>		
			<u>Base with Carbon</u>	<u>Base No Carbon</u>	<u>Low No Carbon</u>
Case 1: CCR/ELG Both Plants	Both Plants in 2040 Amos 2028;	\$250			
Case 2: Amos CCR, Mountaineer CCR&ELG	Mountaineer 2040	\$146	\$176	\$295	\$245
Case 3: CCR only Both Plants	Both in 2028	\$125	\$374	\$622	\$480

3

4 **Q. WHICH COMPLIANCE OPTION DID APCO SELECT BASED ON ITS PLEXOS**

5 **ANALYSIS?**

6 A. APCo selected Case 1, which provides for \$250 million in capital investment to install

7 CCR and ELG projects and assumes that Amos and Mountaineer will retire in 2040.⁸

8 **Q. DOES APCO'S PLEXOS ANALYSIS DEMONSTRATE THAT CASE 1 IS THE**

9 **LOWEST REASONABLE COST ALTERNATIVE FOR COMPLIANCE WITH**

10 **OTHER EXISTING OR FUTURE ENVIRONMENTAL REGULATIONS?**

11 A. No. For example, APCo's PLEXOS analysis did not explicitly evaluate the cost of a

12 resource plan that is compliant with the VCEA in any cases, and only indirectly evaluated

13 VCEA impacts in Case 1.⁹ This omission is a major deficiency in APCo's PLEXOS

14 analysis, since the VCEA mandates that the Company develop and propose for approval

15 the acquisition of at least 600 MW of renewable generation by 2030. In addition, over

16 the longer planning horizon, the Company must plan to comply with a Renewable

17 Portfolio Standard ("RPS") requirement of zero carbon emissions by 2050. These

⁷ See the direct testimony of APCo witness Martin, page 4.

⁸ See the direct testimony of APCo witness Martin, page 4.

⁹ See Exhibit SN-2, APCo's response to OAG 2-12 and OAG 2-13.

1 renewable compliance costs will likely alter the level, timing, and costs of replacement
2 energy and capacity on APCo's system, when compared to the amounts included in
3 APCo's PLEXOS Case 1 analysis.

4 Moreover, beyond the proposed \$250 million investment to comply with the CCR
5 and ELG rules, APCo's analysis does not consider costs of compliance with other future
6 environmental regulations that may impact operations of the Amos and Mountaineer
7 plants, or other APCo power plants.¹⁰

8 **Q. WHY DOES APCO'S FAILURE TO EXPLICITLY EVALUATE COST**
9 **IMPACTS OF THE VCEA AND POTENTIAL FUTURE REGULATIONS**
10 **UNREASONABLY BIAS THE PLEXOS RESULTS IN FAVOR OF CASE 1?**

11 A. The primary forecasted benefit of Case 1 over other compliance alternatives evaluated by
12 APCo's PLEXOS analysis is the avoided replacement capacity and energy that is
13 expected to result from operating the Amos and Mountaineer units until 2040, rather than
14 retiring the units at an earlier date. But the mandatory RPS Program will likely displace a
15 portion of the capacity that the Company's PLEXOS analysis assumes would have to be
16 procured if the Amos and Mountaineer units were retired early, because the VCEA-
17 mandated requirements exist whether or not the Amos and Mountaineer units are retired.
18 If APCo had properly evaluated the VCEA requirements in all three compliance cases
19 evaluated in its PLEXOS analysis, the relatively small forecasted economic benefit of
20 Case 1 over other compliance options would likely have been even smaller.

21 Similarly, APCo's failure to consider the risk of higher costs of compliance with
22 future environmental regulations if the Amos and Mountaineer units were operated until

¹⁰ See Exhibit SN-3, APCo's response to OAG 2-27.

2040, unreasonably inflates the forecasted benefits of the selected Case 1 compliance option, which are already small. These flaws in APCo's PLEXOS analysis bias the results in favor of Case 1, and against the "lower investment/earlier retirement" alternatives evaluated in compliance Case 2 and Case 3.

Q. WHY DO YOU CONSIDER THE FORECASTED BENEFITS OF APCO'S PROPOSED CASE 1 TO BE RELATIVELY SMALL?

A. APCo's PLEXOS analysis covers a 30-year study period from 2021 through 2050, plus end effects beyond 2050. As summarized in Table 5, the Company's analysis indicates that the forecasted base case benefit of Case 1 is only 0.85% when compared to the next lowest cost option over the 30+ years covered by the PLEXOS modeling analysis.

Table 5
Forecasted Savings of Case 1 Over Other Compliance Options
2021-2050 + End Effects Cumulative NPV, \$Millions¹¹

	Case 1	Case 2	Case 3
	Amos + Mount CCR&ELG <u>Both Retire 2040</u>	Amos CCR + Mount CCR+ELG <u>Amos Ret 2028</u>	Amos +Mount CCR Only <u>Both Retire 2028</u>
EIA Base With Carbon	\$20,578	\$20,754	\$20,951
Change vs Case 1		\$176	\$373
Case 1 Benefit, %		0.85%	1.78%
EIA Base Without Carbon	\$18,435	\$18,730	\$19,057
Change vs Case 1		\$295	\$622
Case 1 Benefit, %		1.58%	3.26%
EIA Low without Carbon	\$17,088	\$17,333	\$17,569
Change vs Case 1		\$245	\$481
Case 1 Benefit, %		1.41%	2.74%

¹¹ See Exhibit SN-4, APCo's Schedule 46, Section 2, Statement 1.

1 I believe that a 0.85% forecasted benefit is insignificant considering: 1) the
2 inherent uncertainty in forecasting utility system loads, operations and production costs
3 for a large system over a 30+ study period; and 2) the uncertainty regarding compliance
4 costs associated with future energy policies (such as the VCEA) and environmental
5 regulations that may be implemented due to growing concerns regarding climate change.

6 **Q. DO YOU HAVE OTHER CONCERNS REGARDING APCO'S PROPOSED**
7 **CCR/ELG COMPLIANCE PLAN FOR THE AMOS AND MOUNTAINEER**
8 **COAL UNITS?**

9 A. Yes. I am concerned that APCo has shifted an excessive amount of risk to its customers
10 by selecting the Case 1 compliance option which is arguably the riskiest option, and
11 requires the highest fixed compliance investment. Again, APCo's selection of Case 1 is
12 based on results of a PLEXOS analysis that is flawed and unduly biased in favor of Case
13 1, but that still forecasts relatively small benefits for Case 1. Moreover, the forecasted
14 benefits under Case 1 are dependent on the already relatively old Amos and Mountaineer
15 coal units operating until 2040, at which time the Amos units would be approaching 70
16 years in commercial operations, and Mountaineer would be 60 years old. APCo's
17 strategy with Amos and Mountaineer appears to be inconsistent with industry trends
18 which are moving toward earlier retirement of coal-fired generating units in response to
19 lower market prices for energy and capacity, risks of future environmental compliance
20 costs, and the need to reduce carbon emissions to address climate change.

21 **Q. IS APCO'S ASSUMPTION THAT THE AMOS UNITS WILL RETIRE IN 2040**
22 **CONSISTENT WITH THE POSITION TAKEN IN THE COMPANY'S LAST**
23 **RATE CASE?**

1 A. No. In PUR-2020-00015, APCo's 2020 Triennial Review Proceeding, APCo testified in
2 support of accelerating the retirement dates for the Amos coal units from 2040 to 2032
3 and 2033. Although the Company did not produce economic studies to support these
4 new retirement dates, in response to discovery the Company noted that the 2032 and
5 2033 retirement dates were based on:

6 a combination of engineering judgement and operating experience regarding
7 the physical condition and the expected useful life of major plant components;
8 the cost to repair or replace major components at the time of failure; market
9 prices for energy related to such things as natural gas prices; and the possible
10 impact of public policy decisions such as environmental regulations and
11 standards related to renewable generation.¹²
12

13 **Q. HAS APCO IDENTIFIED ANY CHANGES SINCE APCO'S TRIENNIAL**
14 **REVIEW CASE THAT MIGHT JUSTIFY DELAYING THE RETIREMENT OF**
15 **THE AMOS COAL UNITS FROM 2032 AND 2033 UNTIL 2040, AS IT HAS**
16 **ASSUMED IN ITS PLEXOS ANALYSIS OF COMPLIANCE CASE 1?**

17 A. No. In fact, APCo admits that there have been no changes in market conditions or other
18 factors that would increase the market value of the Amos units or otherwise justify
19 extending their retirement dates from 2032 and 2033, until 2040.¹³

20 **Q. HOW DOES THE ASSUMED 2040 RETIREMENT DATE FOR THE AMOS**
21 **UNITS IN APCO'S CASE 1 ANALYSIS IMPACT THE FORECASTED SAVINGS**
22 **OF THE CASE 1 COMPLIANCE ALTERNATIVE SELECTED BY APCO?**

23 A. As shown in Table 6 below, all of the forecasted savings for Case 1 occur during the
24 2028-2039 period, during which Case 1 is the only scenario that Amos would operate.
25

¹² See Exhibit SN-5.

¹³ See Exhibit SN-6, APCo's response to OAG 2-9.

Table 6
Forecasted Benefits/(Costs) of Case 1 vs Cases 2 and 3 by Time Periods
(Cumulative NPV, \$Millions)¹⁴

<u>Case/Scenario</u>	<u>2021-2027</u>	<u>2028-2039</u>	<u>2040-2050</u>	<u>End Effects</u>	<u>Total Study Period</u>
EIA Base With Carbon					
Case 2 vs Case 1	-\$57	\$430	-\$172	-\$24	\$177
Case 3 vs Case 1	-\$65	\$735	-\$256	-\$40	\$374
EIA Base Without Carbon					
Case 2 vs Case 1	-\$48	\$555	-\$171	-\$40	\$296
Case 3 vs Case 1	-\$74	\$993	-\$243	-\$53	\$623
EIA Low without Carbon					
Case 2 vs Case 1	-\$51	\$524	-\$165	-\$63	\$245
Case 3 vs Case 1	-\$70	\$844	-\$249	-\$45	\$480

5
6 **Q. DO YOU HAVE OTHER CONCERNS WITH APCO'S PLEXOS ANALYSIS OF**
7 **ENVIRONMENTAL COMPLIANCE INVESTMENTS FOR THE AMOS AND**
8 **MOUNTAINEER PLANTS?**

9 A. Yes. I am concerned that APCo's PLEXOS analysis did not evaluate a scenario that
10 assumes retirement and replacement of one or more of the Amos or Mountaineer units as
11 an alternative to the \$250 million compliance investment it selected under Case 1.
12 APCo's analysis instead assumes CCR and/or ELG investments are made in all three
13 cases that were evaluated. Due to the Company's failure to evaluate any cases that
14 considered retirement and replacement of one or more of the Amos or Mountaineer coal
15 units as an alternative to compliance investments, I cannot conclude with any confidence
16 that Case 1 is the lowest reasonable cost alternative for customers. This is particularly
17 true considering APCo's additional failure to analyze impacts of the VCEA and the risk

¹⁴ See Exhibits SN-7 and SN-4.

1 that additional compliance costs could be required at Amos and Mountaineer for future
2 environmental regulations if they were operated until 2040 as the Company assumes.

3 **Q. PLEASE SUMMARIZE YOUR FINDINGS REGARDING APCO'S PLEXOS**
4 **ANALYSIS OF ENVIRONMENTAL COMPLIANCE INVESTMENTS FOR THE**
5 **AMOS AND MOUNTAINEER COAL UNITS?**

6 A. APCo's PLEXOS analysis is flawed by failing to explicitly consider impacts of the
7 VCEA or the risk of higher compliance costs due to future environmental regulations,
8 and by use of an unjustified 2040 retirement date for the Amos units. These flaws serve
9 to unreasonably inflate the forecasted benefits of Case 1 when compared to other
10 compliance options that were evaluated. Additionally, even with these flaws, the
11 forecasted benefits of the Case 1 plan are small and uncertain, and therefore do not
12 conclusively demonstrate that the Company's proposed \$250 million investment for CCR
13 and ELG compliance projects is justified. Moreover, Case 1 is riskier than the other two
14 compliance cases evaluated by APCo, considering that it would involve the highest level
15 of fixed compliance investment and depends on the Amos and Mountaineer units
16 operating reliably and economically until 2040, which is not assured. For these reasons, I
17 cannot recommend that the Commission approve APCo's request for cost recovery for
18 the full \$250 million of capital investment and related O&M costs to implement CCR and
19 ELG compliance projects at the Amos and Mountaineer plant as proposed under Case 1.

20

1 **V. DEPRECIATION RATES FOR AMOS COMPLIANCE INVESTMENTS**

2

3 **Q. WHAT DEPRECIATION RATES IS APCO PROPOSING FOR USE IN**
4 **DETERMINING THE REVENUE REQUIREMENT FOR CCR AND ELG**
5 **INVESTMENTS FOR THE AMOS AND MOUNTAINEER COAL UNITS?**

6 A. APCo is proposing that a depreciation rate of 9.52% be applied to determine the E-RAC
7 revenue requirement for the Amos CCR and ELG compliance investments.¹⁵ This
8 proposed depreciation rate for the Amos CCR and ELG investments is based on a
9 remaining life of 10.5 years, which reflects a 2033 retirement date for the Amos units.¹⁶
10 The Company is proposing a 5.71% depreciation rate for compliance investments at
11 Mountaineer, based on a 2040 retirement date for the unit.¹⁷

12 **Q. IS IT REASONABLE FOR APCO TO USE A 9.52% DEPRECIATION RATE**
13 **FOR AMOS COMPLIANCE INVESTMENTS AND A 5.71% RATE FOR**
14 **MOUNTAINEER COMPLIANCE INVESTMENTS?**

15 A. No. APCo indicates that its proposed 9.52% depreciation rate is based on the estimated
16 2032 and 2033 retirement dates for the Amos units, underlying the depreciation rates
17 approved by the Commission in the Company's 2020 Triennial Review Case.¹⁸ It is
18 inconsistent to use 2032 and 2033 retirement dates for setting depreciation rates for the
19 Amos compliance investments, when APCo used a 2040 retirement date for the Amos
20 units in the PLEXOS Case 1 analysis, which provides the primary economic justification

¹⁵ See APCo witness Ross's direct testimony, page 10.

¹⁶ Ibid.

¹⁷ Ibid.

¹⁸ See APCo witness Ross's direct testimony, pages 9-10.

1 for the Company's proposed \$177.1 million Amos compliance investment.¹⁹ In fact,
2 APCo has proposed a 5.71% depreciation rate for the Mountaineer compliance
3 investments based on the same 2040 retirement date that was used for the PLEXOS Case
4 1 analysis that supports the investments.²⁰ If the Commission approves APCo's \$250
5 million request based upon the assumption that the Amos Plant will operate through
6 2040, as a matter of consistency, it should consider requiring that the depreciation rates
7 for the Amos and Mountaineer compliance investments also both be based on the same
8 2040 retirement date.

9 **Q. WHAT WOULD BE THE APPROXIMATE CHANGE IN DEPRECIATION**
10 **EXPENSE IF THE SAME DEPRECIATION RATE (BASED ON 2040**
11 **RETIREMENT) WAS USED FOR THE AMOS AND MOUNTAINEER**
12 **COMPLIANCE INVESTMENTS?**

13 A. I estimate that applying the same 5.71% depreciation rate to the proposed compliance
14 investments for both the Amos and Mountaineer units would reduce APCo's proposed
15 \$31.6 million E-RAC revenue requirement by approximately \$227,000, on a Virginia
16 Retail basis.²¹

17 **Q. DOES THAT CONCLUDE YOUR RESPONSIVE TESTIMONY?**

18 A. Yes. However, I reserve the right to present oral surrebuttal testimony at the hearing to
19 respond to any new issues that may be raised by APCo's rebuttal testimony.

¹⁹ As noted earlier in my testimony, the assumption that the Amos units would operate to 2040 only in Case I, while Amos was assumed to be retired in 2028 in all other cases, was a key factor in economically justifying the Case I investments.

²⁰ See APCo witness Ross's direct testimony, page 10.

²¹ See Exhibit SN-7.