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November 30, 2005

BY HAND

Mr. Joel H. Peck, Clerk
State Corporation Commission
Document Control Center
Tyler Building, First Floor
1300 East Main Street
Richmond, VA 23219

**Re: Application of Virginia Electric and Power Company
For a certificate of public convenience and necessity
for facilities in Loudoun County: Pleasant View - Hamilton
230 kV Transmission Line and 230 kV-34 .5 kV
Case No. PUE-2005-00018**

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RECEIVED

Dear Mr. Peck:

Enclosed for filing are an original and fifteen copies of the Northern Virginia Regional Park Authority's *Pre-filed Direct Testimony of Mr. Hafner, Mr. McCray and Mr. Simmons* in the above matter.

I also am enclosing an additional copy of this cover letter. I would appreciate it if you would have it date-stamped and returned to me with my courier.

Thank you for your assistance.

Sincerely,

Cliona M. Robb

Enclosures

cc: Service list
Office of Hearing Examiners

739042.1

CERTIFICATE OF SERVICE

I hereby certify that a true copy of the Pre-filed Direct Testimony of Mr. Hafner, Mr. McCray, and Mr. Simmons was hand-delivered or mailed, first-class postage prepaid, this 30th day of November, 2005, to the parties listed below.



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COMMONWEALTH OF VIRGINIA
STATE CORPORATION COMMISSION

Application of)
)
VIRGINIA ELECTRIC AND POWER COMPANY)
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D/B/A DOMINION VIRGINIA POWER)
) Case No. PUE-2005-00018
For a certificate of public convenience and)
necessity for facilities in Loudoun County:)
Pleasant View-Hamilton 230 kV Transmission Line)
and 230 kV-34.5 kV Hamilton Substation)

Pre-filed Direct Testimony
of

Thaddeus Edward Hafner

on behalf of

Northern Virginia Regional Park Authority

November 30, 2005

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**PRE-FILED DIRECT TESTIMONY
OF
THADDEUS EDWARD HAFNER**

7 **Q. Please state your name and position.**

8 A. My name is Thaddeus Edward Hafner and I am Director of Planning and Development
9 for the Northern Virginia Regional Park Authority.

10 **Q. On whose behalf are you testifying in this proceeding?**

11 A. I am testifying on behalf of the Northern Virginia Regional Park Authority (the "Park
12 Authority") regarding the proposed upgrade of transmission facilities by Virginia Electric
13 and Power Company ("Virginia Power") as described in Case No. PUE-2005-00018 (the
14 "Application") and related materials.

15 **Q. What is the purpose of your testimony?**

16 A. My testimony provides an overview of the Park Authority testimony in this proceeding
17 and then specifically address issues related to the route selection process.

18 **Q. What is your educational and professional background?**

19 A. I have a Bachelor of Science in Economics from Virginia Tech. I have been employed by
20 the Park Authority since 1990 as follows: Construction Manager (1990-1994),
21 Development Coordinator (1994 – 1996), Director of Planning and Development (1996 –
22 present). Prior to working for the Park Authority, I spent four years as a Construction
23 Superintendent for a homebuilder in northern Virginia.

24 **Q. What are your responsibilities in your current position?**

25 A. I oversee a staff of eight employees and a wide variety of functions at the Park Authority,
26 an independent government agency that manages 20 Regional Parks and more than

1 10,000 acres of land. My areas of responsibility include park planning, creating annual
2 and long-range capital budgets, permitting and licensing of non-park uses on Park
3 Authority lands, land and easement acquisition, development project design, construction
4 oversight, retirement plan management and information technology. During my 15 years
5 at the Park Authority I have worked on numerous W&OD Trail projects and am
6 extremely familiar with the entire 45-mile long park.

7 **Q. Please provide an overview of the Park Authority testimony in this proceeding.**

8 A. The Park Authority's testimony will address five main topics. First, I will address the
9 route selection process. Second, Paul McCray will provide a general description of the
10 W&OD Railroad Regional Park ("W&OD Park"). Third, Paul McCray will discuss the
11 portion of the W&OD Park that would be most directly impacted by the construction of
12 transmission lines within the W&OD Park pursuant to the Hearing Examiner's October
13 28, 2005 ruling in this proceeding that "[i]t is evident that the W&OD Trail should, and
14 will be, considered as a potential route for the proposed transmission line." Fourth,
15 Charles Simmons will discuss the impact of the construction and maintenance on the
16 W&OD Park.

17 **Q. Are you familiar with the requirements governing the selection of routes for
18 transmission lines in Virginia?**

19 A. Yes, I am generally familiar with these requirements based on the Park Authority's
20 participation in this proceeding and in previous transmission line proceedings.

21 **Q. What are these requirements?**

22 A. As I understand it, Virginia law requires the State Corporation Commission to make sure
23 the route selected will reasonably minimize the adverse impact of transmission lines on

1 scenic assets, historic districts, and the environment of the area concerned, which
2 includes consideration of the effects of the line on the health and safety of the person in
3 the area concerned. Also, the State Corporation Commission has guidelines that address
4 the minimum requirements for transmission line applications, and these guidelines say
5 that, where practical, transmission line routes should avoid national historic places as
6 well as parks, scenic, wildlife and recreational lands that are officially designated by
7 public authorities.

8 **Q. Are you familiar with the process used by Virginia Power in its route selection for**
9 **the routes included in its Application in this proceeding?**

10 A. Yes, I'm very familiar with that process. When Virginia Power first addressed where the
11 proposed route should be located, back in April of 2004, the only route Virginia Power
12 was considering was a route within the W&OD Park. The Park Authority was very
13 concerned that Virginia Power was not even considering alternative routes. The section
14 of the park that Virginia Power would use is the last pristine section of the park. I know
15 that everyone refers to the W&OD as a "trail," but I'm using the term "park" very
16 deliberately here. The W&OD Park really is a lot more than a bike trail, and I think the
17 extraordinary outpouring of public protest over routing this line within the park shows
18 that there is a lot more at stake here than simply running some transmission lines along a
19 bike trail.

20 **Q. Could you describe generally how routing a transmission line within the park**
21 **complies with the requirements for routing transmission lines in Virginia?**

1 A. Yes: it does not comply with the requirements at all, and that is precisely why the route
2 was not included in Virginia Power's application even though, prior to receiving public
3 input, the W&OD Park was the only route Virginia Power proposed.

4 **Q. Why does a route within the W&OD Park not comply with requirements for**
5 **routing transmission lines in Virginia?**

6 A. The unique nature of the W&OD Park as a whole, and especially the unique nature of that
7 section of the park where the transmission lines would be constructed, means that
8 constructing and maintaining transmission lines with the park will exacerbate rather than
9 minimize the adverse impact of these lines. As shown in Appendix A, Virginia Power
10 has indicated that constructing the lines will require clearing the entire 100 foot width of
11 the park. This means 26,000 trees will be destroyed and replaced with towering
12 transmission lines, completely devastating a precious scenic asset in the midst of
13 increasing development in Loudoun County. This means the setting for historic railroad
14 sites will drastically altered. This means wildlife habitats and recreational use of the Park
15 will be shut down for months during construction and significantly altered once the Park
16 reopens. This means over 800 hundred residents living along the Park will be negatively
17 impacted by the loss of a pristine, wooded setting right outside their backyards. Unlike
18 any other route under consideration, the benefits of the W&OD Park's scenic assets and
19 historic districts are enjoyed by millions of users, by hundreds of near-by homeowners, by
20 local wildlife, and by the region as a whole. In essence, routing transmission lines within
21 the W&OD Park is the perfect formula for maximizing the adverse impact on scenic
22 assets, historic district, and environment of the area. There simply is no route that comes
23 close to having the same amount of adverse impacts.

1 **Q. Do you think the W&OD Park should not be considered as a potential route?**

2 A. That's not what I'm saying at all. I'm saying, based on the extensive participation of the
3 Park Authority in the route selection process, that the W&OD Park was extensively
4 considered as a route and, indeed, was the only route that Virginia Power initially
5 proposed. Other routes were only considered after an extraordinary outpouring of public
6 opposition to routing the line in the W&OD Park. My point is that the W&OD Park has
7 already been extensively considered and, for the reasons I have already noted, Virginia
8 Power correctly removed W&OD Park route as a viable alternative from its application.

9 **Q. Testimony by Mr. and Ms. Saunders in this case claims that if the Commission**
10 **eliminates the W&OD Park as a route for the transmission line, it will be doing so**
11 **because it is "swayed by political pressure or protest" by Respondents like Save the**
12 **Trail, whose officers and directors "have a personal stake in opposing and**
13 **preventing the installation of transmission lines with Dominion's existing right of**
14 **way." What is your assessment of this claim?**

15 A. I'm puzzled by the Saunders' position. They state that Virginia Power's preferred route
16 affects the rear of their property and 38 other homeowners. It makes no sense for the
17 Saunders to claim that opposition to a route entirely along the W&OD Park, which would
18 clearly affect many more adjacent property owners and park users, is merely "political
19 pressure or protest." Virginia Power had every incentive to include the W&OD Park as
20 one of the routes for its transmission line: that was the least expensive option and
21 involved acquiring the least amount of additional right of way. The shortest and cheapest
22 solution is not always the best solution, and that is certainly the case here. The routing
23 requirements do not mandate use of existing rights of way. They simply mandate

1 consideration of existing rights of way. That consideration was duly given by Virginia
2 Power, as was thoroughly explained in the Application.

3 **Q. What is your assessment of the claim in the Saunders' testimony that any signatures**
4 **on a "Save the Trail" petition should be discounted because the question was not**
5 **framed as "should Dominion place its transmission lines within its existing rights-of-**
6 **way along the W&OD Trail or should it place them in another location, which**
7 **might be across your property and/or your neighbor's property"?**

8 A. The Saunders provided no evidence to support this claim. They say that they doubt that
9 anyone who signed the petition, other than those living along or near the trail, considered
10 the fact that a vote in support of saving the trail might be a vote to place the transmission
11 lines across or near their own properties. If so many misguided people signed the
12 petition, I would think the Saunders could provide the names of several such people, but
13 they failed to provide one name, much less show that a significant number signed the
14 petition under false pretenses.

15 **Q. What is your assessment of the claim in the Saunders' testimony that "it has long**
16 **been public knowledge that Dominion retained and continues to own a right-of-way**
17 **along the W&OD Trail of the installation of transmission lines, if necessary"?**

18 A. I would be surprised if that is the case. I am familiar with a lot of literature describing the
19 W&OD Park, and I know many people that actively support the park. There may
20 certainly be some literature, and there may certainly be some members of the general
21 public, that were aware that Virginia Power retained a right of way among sections of the
22 Trail that had no transmission lines, but I would not agree that this fact was general public
23 knowledge.

1 Q. What is your assessment of the claim in the Saunders' testimony that "those who
2 owned land or have built houses along or near the W&OD Trail should not now be
3 heard to complain about the possibility of transmission lines being placed along that
4 existing easement"?

5 A. My general reply is that land uses change, and a land use that was appropriate decades
6 ago when the easement was granted may not be appropriate now. That is why Virginia
7 law gives the State Corporation Commission oversight over the routing of transmission
8 lines. If simply owning an easement were all that was required, there would be no need
9 for Commission oversight. I've seen public comments opposing a route in the W&OD
10 Park that address this issue far better than I could. Here is an example from an email that
11 Robin O'Malley of Vienna, Virginia sent on June 6, 2004 to Fairfax County Board of
12 Supervisors Chairman Connolly and Supervisor Smyth:

13 As you well know, publicly available open space is a
14 precious and dwindling resource in northern Virginia and indeed
15 the entire metropolitan region. The W&OD Trail is heavily used
16 and highly valued by residents of northern Virginia. This applies
17 both to sections that are close to where we live and work (I live
18 within ¼ mile of the trail and use it several times a week in the
19 Vienna area), but also to those sections we visit less frequently.

20 In particular, the section of the trail near the terminus in
21 Purcellville (and especially the area around Paeonian Springs) is
22 one of the most beautiful places to ride a bicycle I have ever seen.
23 It is shaded, quiet, cool, and damp in the heat of the summer, and
24 the views and scenery are pure heaven — Loudoun County and
25 northern Virginia at its best.

26 Dominion Power proposes to locate a high tension line
27 along this beautiful stretch of our public parkland. *I am a planner,*
28 *and understand fully that many rails-to-trails projects were*
29 *funded with the condition that they may be re-converted to*
30 *transportation or power line use, and I understand that*
31 *Dominion owns rights of way on the section they propose to use.*
32 And, working in the environmental field, I know all too well that
33 NIMBY-ism is, and how it can be used to stop important

1 projects—like new power access for the region.

2 *That is all well and good, but those decisions were made*
3 *30 years or so ago, and things have changed. It is simply not*
4 *acceptable to ask the residents of northern Virginia to trade off*
5 *an irreplaceable resources in order to meet the important public*
6 *need for power. There simply MUST be alternative that—*
7 *although they may cost more (and as a Dominion Power customers,*
8 *I am willing to pay a bit extra)—do not result in the destruction of*
9 *something that cannot be rebuilt. We would not run the lines*
10 *through a cemetery, or a church, nor would we run it through*
11 *someone’s property without compensating them. The public*
12 *cannot be compensated for the loss of this resource, and Dominion*
13 *should not be able to use this location simply because it is a less-*
14 *costly route.”*

15
16 **Q. What is your assessment of the claim in the Saunders’ testimony that “[p]lacing**
17 **transmission lines along the trail will not damage the trail or in any way interfere**
18 **with the use of the trail”?**

19 **A.** The mere fact that the W&OD Park is not the preferred route in the Application, and only
20 accounts for a small portion of one of the alternate routes, is proof that placing the lines
21 within the W&OD Park will fundamentally change the character of the park. Contrary to
22 the Saunders’ assertion, there are thousands of people who oppose routing in the park
23 because it will ruin the park, not because it will lower their property values. To
24 understand the depth of feeling that these folks have about this particular stretch of the
25 Park, you really have to visit the Park yourself, and I hope that the Hearing Examiner will
26 take an opportunity between now and the start of the hearing to view the route along the
27 Park. One of the public comments I’ve seen that best captures what makes folks so
28 passionate about this section of the Park is an email that Dennis Roth of Reston, Virginia
29 sent on July 2, 2004 to Savethebiketrail@aol.com. This is somewhat lengthy, but it really
30 gives you a good feel for what makes this section of the park so special:

1 From 1994 to 1997, I was a biker who spent most of his time on
2 the W&OD Trail. Although I lived in Reston (and still do), rode a
3 slow bike, and was in my early 50s, I would occasionally make the
4 long roundtrip from Reston to Purcellville, the highlight of which
5 was always the final 11 miles from Leesburg to Purcellville. I gave
6 up biking in 1997 for a variety of reasons but would often think of
7 the joy I had experienced on that stretch of trail. I retired in
8 January 2004, and thanks to a relative who reconditioned my old
9 bike, I began riding again in May. For several weeks I stayed close
10 to home, but when I learned of the transmission line threat to the
11 W&OD from trail-side flyers and the www.savethetrail.com
12 website, I pushed up my timetable to Purcellville. I set off on the
13 morning of June 30. I had expected to see many changes because
14 of the population growth and development in Loudoun County, but
15 I was pleasantly surprised to find the trail looked mostly as I
16 remembered it. After passing through Herndon and Sterling and
17 crossing the Rt. 28 bridge, the spaces and scenery open and so does
18 the mind. Approaching Leesburg, more trees are encountered on
19 the sides of the trail, a refreshing harbinger of things to come.
20 Soon after leaving Leesburg, one's eyes are filled with picturesque
21 horse farms, switch-backs, a stone underpass and bank, and foothill
22 vistas, but best of all are the tunnels and cathedrals of embowering
23 trees through which one rides in shade and bliss. (I had forgotten
24 about the extraordinary quarter mile of trail where very tall
25 overarching trees give the traveler the feeling of being in a Gothic
26 Cathedral.) Then as one approaches Purcellville, one's cyclical
27 exertions are rewarded most gloriously. Breaking out of the closed
28 canopy, one suddenly rides into a large rolling field of light. For
29 those with eyes to see it, this is the best possible experience. My
30 earthly eyes will never see a better heaven. But any diminution of
31 the tree cover will impair it because it is the contrast between the
32 tree darkened path and the big and open field that makes it
33 possible. Others can talk quite rightly about the loss of tourist
34 dollars and of a regional recreational treasure if the trees are cut,
35 but for me and many others it will be about the loss of these sights.
36 This is an enchanted trail. I cannot imagine it without all its trees.

37
38 Mr. Roth is exactly right: clear cutting trees and running transmission lines through the
39 Park will hurt tourism and will scar a regional recreational treasure, but what folks are
40 most passionate about are the trees. Even those like Mr. Roth, who use and enjoy the
41 sections of the Park that have always had transmission lines, know that the far western

1 end of the trail is a special place. Matt Procter of Purcellville expressed a similar
2 sentiment in his May 27, 2004 email to Pamela Gottfried and John Bailey:

3 I respectfully ask that Dominion Power seek an alternative
4 route to get needed power to this region.

5 I know you own the easement. And I certainly understand
6 your rights in this issue. And I think we all agree that more power
7 is needed in this fast-growing region. But to take a recreational
8 trail—and one of the most unspoiled and beautiful segments of it—
9 and deforest it to put power lines overhead?? Certainly your
10 company has to see that whatever cost savings this approach will
11 provide will never cover the costs in terms of public relations and
12 community good-will.

13 ...Power lines have to go somewhere and someone will not
14 be happy about it. But it is as clear to me as daylight that this is
15 easily the worst of many bad alternatives.
16

17 Mr. Procter has it exactly right: power lines have to go somewhere and someone will not
18 be happy about it. The Park Authority does not know what routing is best for the new
19 transmission lines, but it does know that routing the lines within the W&OD Park is the
20 worst possible alternative.

21 **Q: Is the opposition to a route within the W&OD Park in this proceeding different**
22 **than the opposition to such routes in other transmission line proceedings?**

23 **A:** Yes, the opposition is much greater here. In the Phase II proceeding in Loudoun County,
24 Virginia Power had proposed early in its routing process a route along another stretch of
25 the W&OD Park, but public opposition to that route was so extensive, and the impact on
26 residential property was so great, that Virginia Power did not include the W&OD Park in
27 its preferred or alternate routes. The Park Authority participated in the route selection
28 process in both cases, and both the depth and the breadth of the opposition is much
29 greater in this proceeding.

1 Q. **Can you provide examples of how the opposition to routing in the W&OD Park is**
2 **much greater in this case?**

3 A. First, the level of public participation has been extraordinary in this route selection
4 process, and this is all at the grass roots level. Save the Trail is entirely separate from the
5 Park Authority and was formed for the purpose of opposing any routing of the
6 transmission lines along the W&OD Park. I understand that their pre-filed testimony will
7 include the petition that has reportedly been signed by over 5000 people opposing a route
8 within the W&OD Park, and I've never seen that kind of grass roots support in a
9 relatively small transmission proceeding like this before. Second, the level of local
10 government support has also been extraordinary. I've attached as Appendix B letters of
11 support and resolutions passed by the Town of Herndon, Loudoun County, Fairfax
12 County, Arlington County, the City of Falls Church, the Town of Leesburg, the Town of
13 Purcellville, the Town of Hillsboro, the Northern Virginia Regional Commission, and the
14 Great Falls Citizens Association. Some of these local governments—Loudoun County
15 and the Town of Leesburg-- felt so strongly about preserving the W&OD Park that they
16 are also actively participating as respondents in this proceeding. Third, members of the
17 General Assembly, particularly Delegate May, have been quite active in seeking a
18 solution that avoids overhead lines along the W&OD Park, and I've attached as Appendix
19 C communications from members of the General Assembly in support of keeping
20 transmission lines off the W&OD Park. Fourth, groups that have never before
21 participated in transmission line proceedings involving the W&OD Park, such as the
22 Sierra Club and the Virginia Association of Parks, have deemed this issue significant

1 enough to express their support, as shown in Appendix D, for keeping transmission lines
2 off the W&OD Park.

3 **Q. Is there anything else about the route selection process you would like to comment**
4 **on?**

5 A. There are two things. First, I'd like to commend Virginia Power for taking the public
6 participation process so seriously that, for the most part, it eliminated its initial routing
7 choice from the Application. It is impossible to select a route that has no public
8 opposition, but it is possible to eliminate the worst routing alternatives. That's exactly
9 what Virginia Power did even though that meant selecting alternative routes that involved
10 greater construction costs. Second, I'd like to point out that what originally got the
11 W&OD Park largely excluded from the Application was a grass roots effort based upon
12 the attributes of the park. There was no glitzy PR campaign or special studies. The Park
13 Authority's testimony continues that approach. We believe that the Park speaks for itself:
14 we've included our standard trail guide, our standard volume on the history of the Park,
15 our usual studies of user demographics, and our typical video showing how the Park gets
16 used. All of these are "off the shelf" products that we use everyday in the operation and
17 management of the Park. None of these were specifically prepared for this litigation. In
18 fact, the only item we prepared especially for this litigation is a hand-held video taken
19 from the back of a pick-up truck, and you can tell from the production values that this is a
20 home-spun product.

21 **Q. Does this conclude your pre-filed direct testimony?**

22 A. Yes.

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**COMMONWEALTH OF VIRGINIA
STATE CORPORATION COMMISSION**

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VIRGINIA ELECTRIC AND POWER COMPANY)
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) **Case No. PUE-2005-00018**
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necessity for facilities in Loudoun County:)
Pleasant View-Hamilton 230 kV Transmission Line)
and 230 kV-34.5 kV Hamilton Substation)

Pre-filed Direct Testimony

of

Charles Simmons

on behalf of

Northern Virginia Regional Park Authority

November 30, 2005

1
2 **PRE-FILED DIRECT TESTIMONY**
3 **OF**
4 **CHARLES SIMMONS**

5 **Q. Please state your name and position.**

6 A. My name is Charles Simmons and I have been retained to provide assistance to
7 the Northern Virginia Regional Park Authority (Park Authority) in regard to the
8 application of Virginia Electric and Power Company (VEPCO) to construct a
9 230kV transmission line from Pleasant View Station to the proposed Hamilton
10 Station.

11 **Q. On whose behalf are you testifying in this proceeding?**

12 A. I am testifying on behalf of the Park Authority.

13 **Q. What is the purpose of your testimony?**

14 A. The NVRPA has requested that I review the Application of VEPCO in Case No.
15 PUE-2005-00018 and materials related to these proceedings, address the potential
16 impacts of VEPCO's proposed project on the property of the Park Authority
17 (Washington & Old Dominion Railroad Regional Park or W&OD Park) and make
18 recommendations as to how the impact of the project can be minimized or
19 mitigated.

20 **Q. What is your educational and professional background?**

21 A. I have a Bachelor of Science Degree in Electrical Engineering from West Virginia
22 Institute of Technology and have participated in postgraduate Management
23 training programs at the University of Michigan as well as the Massachusetts
24 Institute of Technology Senior Executive Program. I am a Registered
25 Professional Engineer in the Commonwealth of Virginia and in the State of West

1 Virginia. I was employed by Appalachian Power Company (APCO) from 1956
2 until my retirement in 1996. Following my retirement, I have remained active
3 with a variety of consulting assignments. Most pertinent to these proceedings is
4 my background as the executive responsible for the design, construction,
5 maintenance and operation of the transmission lines of APCO. The last seventeen
6 (17) years of my employment at APCO were as the Vice President -- Construction
7 and Maintenance.

8 **Q. Have you testified before this Commission in the past?**

9 A. Yes. I have testified before this Commission on a number of occasions in regard
10 to line siting cases, rate cases and various other matters.

11 **Q. In your opinion should the W&OD Park be considered as a route for the
12 proposed transmission line?**

13 A. No. The adverse impacts of such a line on the W&OD Park are simply too great
14 to accept when viable alternatives exist.

15 **Q. Can you describe some of the adverse impacts that are of concern?**

16 A. Yes. The greatest impact, and one that would continue to exist for the life of the
17 transmission line, would be the removal of vegetation. Approximately 75% of the
18 W&OD Park in this area is currently forested and would require clearing for a
19 transmission line to be constructed. The removal of the vegetation and the buffer
20 it supplies would completely change the character of this portion of the Park. The
21 large trees in the Park currently provide a screen for users of the Park's trails,
22 including walkers, runners, horseback riders and bicyclists establishing a sense of
23 being on a quiet, rural lane away from the crowds. The W&OD Park experience

1 would be greatly diminished by the removal or any significant reduction in the
2 vegetative screen that currently exists.

3 **Q. Why is it more important to protect the trees and other vegetation in the**
4 **W&OD Park than along other available alternative routes?**

5 A. First, the very purpose of a park is to preserve a natural setting for the general
6 public. In addition, the Commission should keep in mind that every tree that is
7 saved in the W&OD Park because the transmission line is not routed there will be
8 preserved forever. Unlike private property on which the line might be routed, the
9 W&OD Park will not be subject to private development or other intrusions which
10 might change the natural setting notwithstanding the Commission's preservation
11 efforts in this case.

12 **Q. Are there other long- term impacts in addition to the removal of vegetation?**

13 A. The visual impact of the structures themselves (approximately 85 steel poles 4 ft.
14 in diameter and over 100 ft. tall) would be extremely disruptive to the W&OD
15 Park. The limited width of the Park would preclude any meaningful screening of
16 the structures from the paved portion of the Park's trails used by walkers, runners
17 and bicyclists, as well as the graveled portion used by the horseback riders. To
18 visualize the impact, consider that such each structure would be the width of a full
19 sheet of plywood and would extend upward the equivalent of the height of 15 full
20 sheets of plywood. The 6 conductors along with the insulators and hardware
21 would also add to the visual impact, and there would be little or no opportunity
22 for mitigation.

23 **Q. Are there long-term impacts due to maintenance and operation?**

1 A. Yes. These are primarily related to the periodic vegetation control practices. The
2 structures and conductors should not require frequent maintenance. Vegetation
3 control, however, would have to be done with the frequency determined by the
4 extent of the removal of vegetation in each maintenance cycle. Although there is
5 a Memorandum of Understanding in place between the Park Authority and
6 VEPCO establishing Vegetation Management Guidelines, that document relates
7 to the maintenance of existing rights-of-way, not the construction of additional
8 lines. Even if new lines are maintained in accordance with the guidelines, the net
9 loss of vegetation - and especially of the vegetative canopy over the Park's trails
10 - will be devastating to the Park and can not be restored so long as the
11 transmission line is in place. Any replacement plantings would have to be much
12 shorter height at maturity in order to avoid interference with the lines, so the
13 existing mature forest would become a shrub habitat, forever changing the
14 character of this section of the Park.

15 **Q. Can you give us an idea of the impacts that would occur during construction?**

16 A. Yes. While it is clear that the vegetation removal and the presence of the
17 structures would have a tremendous long-term negative impact on the W&OD
18 Park experience, the actual construction would also impose shorter term but very
19 significant negative impacts. The presence of equipment and workers involved in
20 the clearing and removal of vegetation (including tree trunks and large limbs),
21 drilling, excavation, delivery and placing of concrete for foundations as well the
22 barriers involved would preclude safe utilization of the Park for significant
23 periods of time. Similarly, the use of large cranes and tractor trailers for delivery

1 and erection of structures, as well as the equipment required for installation of the
2 conductors would require closing of the Park for all practical purposes.

3 **Q. Please provide examples of the construction steps and some of the equipment**
4 **that would be involved.**

5 A. The following list is not comprehensive, but identifies some of the principal
6 pieces of equipment expected to be used during the different phases of
7 construction:

8 Clearing of rights-of-way

- 9 • Shear Dozers --The Erosion and Sedimentation Control Specifications
10 included in VEPCO's Application state that the clearing of right-of ways
11 is to be performed by shear cutting with a shear dozer and by hand cutting
12 with power saws.
- 13 • Logging Equipment --The clearing of well over 8 miles of right of way
14 will require the use of log skidders as well as large logging trucks for
15 removal of the logs.

16 Installation of Foundations

- 17 • Large Auger Trucks--It is anticipated that the foundations for the
18 structures will be at least 6 ft. in diameter and 15 to 20 ft. deep. A truck
19 capable of driving an auger of this size will weigh in excess of 15 tons.
- 20 • Concrete Trucks--Assuming a foundation size of 6 ft. in diameter and 16
21 ft. in depth, approximately 18 cubic yards of concrete will be required for
22 each foundation. This will require multiple truckloads for each of the 85
23 foundations required according to VEPCO's estimate of 700 ft. spans.

1 While the actual loaded weight of the concrete trucks will vary to some
2 degree, the gross vehicle weight can easily exceed 35 tons with a
3 minimum of 2 trucks required per foundation for a total of 170 truck loads.

4 Installation of Structures

- 5 • Tractor-Trailers--The delivery of the steel pole structures will require the
6 use of extended trailers to accommodate the 100 ft. plus length of the
7 proposed structures.
- 8 • Cranes--The height of the structures will require a large crane with a boom
9 length of 75 to 80 ft. minimum.

10 Installation of Conductor

- 11 • Dozer or Helicopter -- Prior to pulling the conductor into position it is
12 necessary to place a pulling line (normally rope) between the structures at
13 each end of the section to be installed. The older method is to use a dozer
14 while the more environmentally friendly method is to use the helicopter. I
15 am recommending, as a mitigation measure, that the pulling lines be
16 installed by helicopter in order to reduce the adverse impacts of
17 construction on the vegetation.
- 18 • Tensioning and Pulling Equipment--Conductor reels are placed on the
19 tensioner (6 required with weights varying from 3.5 tons each to 5.5 tons
20 each depending on reel length chosen) and pulled under tension by a self
21 powered puller. This equipment will need to be set up on or near the
22 right-of-way. The stringing of the six 636 MCM conductors and the 1

1 ground wire will require multiple set-ups to accommodate the reel sizes
2 chosen (approximately 8000 ft. or 13,000).

3 Support Operations

- 4 • Smaller Vehicles--Numerous additional vehicles would be expected to be
5 utilized for surveys, engineering, staking of structures, delivery of
6 insulators and hardware, inspections, transportation of workers, etc.

7 **Q. Can you summarize the impact you would expect on the W&OD Park as a**
8 **result of construction?**

9 A. Given the limited number of suitable access points to the W&OD Park from
10 existing roadways, and the narrow limited flat space within the Park, it is clear
11 that much of the vehicular traffic discussed above would have to use significant
12 portions of the Park's trails for construction access. The extent of the travel
13 (literally hundreds of trips) and the weight and size of the equipment involved
14 will undoubtedly seriously damage if not destroy the existing paved and graveled
15 trails, and would necessarily require removal of and cause incidental damage to
16 vegetation in addition to the clearing required for right-of-way.

17 The schedule included in the Application indicates an estimate of one year
18 from the start of right-of-way clearing until the line is placed in service. When
19 this time period is coupled with the time necessary for restoration, utilization of
20 the W&OD Park would entail the closing of all or major portions of its trails for
21 well over a year.

22 **Q. Would there be any impact outside of the W&OD Park which would result**
23 **from the placement of a transmission line within the Park?**

1 A. Yes. The removal of the vegetation in the W&OD Park, as stated previously, will
2 greatly diminish the Park experience by the users of the Park's trails. We cannot,
3 however, lose sight of the fact that this same vegetation removal will eliminate the
4 buffer between the Park and adjacent properties (including the historic areas of
5 Leesburg and Paeonian Springs) and create a significant adverse visual impact on
6 the hundreds of dwellings within 500 ft., and possibly beyond.

7 **Q. What other comments do you have in regard to any consideration of placing**
8 **the line in the W&OD Park?**

9 A. Placing the proposed line in the W&OD Park is contrary to both the intent of the
10 SCC's own Guidelines and the accepted position of the SCC Staff in a previous
11 case with essentially the same factual circumstances.

12 **Q. What specific portions of the SCC Guidelines for Transmission Line**
13 **Applications are you referring to in this regard?**

14 A. Section III. A. This section requires the utility to provide the number of dwellings
15 within 500 ft. for all routes that were considered. This specific requirement
16 indicates to me recognition by the SCC that dwellings within 500 ft. are impacted
17 by the presence of a transmission line and, therefore, this number should be a
18 major factor in determining line location. The number of dwellings within 500 ft.
19 of a route in the W&OD Park is 841 or 22 times the 38 dwellings within 500 ft. of
20 VEPCo's proposed route. In Case No. PUE-2002-00702, the SCC Staff
21 concurred with VEPCO's decision to not propose a route utilizing the W&OD
22 Park due to there being approximately 600 dwellings within 500 ft. of the Park.

1 The Hearing Examiner, while noting that such a route was considered and
2 rejected prior to filing, also concurred with the decision in issuing the Final Order.

3 **Q. Are there other portions of the SCC Guidelines that are relevant to this**
4 **Application?**

5 A. Yes. Section 2 of the Federal Energy Regulatory Commission (FERC)
6 Guidelines, which are appended to and considered to be a part of the SCC
7 Guidelines, states: "Where practical, rights-of-way should avoid the national
8 historic places listed in the National Register of Historic Places and . . . and parks,
9 scenic, wildlife and recreational lands, officially designated by duly constituted
10 public authorities." The W&OD Park certainly meets the test of being a park as
11 well as a recreational area and it is officially designated as such, and certainly this
12 section is the most scenic portion of the entire Park. Additionally, it is my
13 understanding that the W&OD Park is eligible for listing in the National Register
14 of Historic Places.

15 **Q. Is it possible that the adverse impacts of placing the proposed project in the**
16 **W&OD Park could be effectively mitigated?**

17 A. No. Although there are a number of possible mitigation measures that might be
18 employed to reduce the adverse impacts of the project, the impacts on the Park
19 would be so devastating that, even if these measures are employed, the impacts on
20 the Park would still be unreasonable. Of course, if the line is going to be routed
21 through the Park notwithstanding the terrible impacts it would have, all available
22 mitigation measures ought to be used just as they should be on any other route. It
23 would be much more reasonable, however, to use such mitigation measures to

1 lessen impacts on other available routes where mitigation can be employed more
2 effectively.

3 **Q. What steps are you recommending that VEPCO take to minimize the impact**
4 **of any routes that may ultimately be certificated?**

5 A. While the impact of vegetation removal would be particularly damaging to the
6 W&OD Park experience, the removal of vegetation on any route chosen should be
7 minimized to the greatest extent possible compatible with reasonable reliability
8 concerns. The Commission should require this as a condition of granting any
9 certificate. Toward that end, I also recommend VEPCO be required to perform a
10 vegetation inventory on any certified route and prepare a detailed right-of-way
11 clearing plan. The inventory and the resultant clearing plan should identify the
12 existing low growth species to be left undisturbed, the trees proposed to be
13 removed and the trees to be pruned. The use of such vegetation inventories and
14 clearing plans was required by the SCC in Case No. PUE970766 granting
15 Appalachian Power authority to construct transmission facilities. The careful
16 consideration and planning that they require would help ensure that removal of
17 vegetation will be minimized. The parties affected by the certified route should
18 have the right to review the clearing plan and submit any objections to VEPCO
19 and the SCC Staff prior to any vegetation disturbance. Another mitigation
20 measure that should be required by the Commission is the use of a helicopter to
21 install the necessary pulling lines and the use of tension stringing of conductor
22 during construction in order to minimize such removal and/or pruning. This will
23 permit development of a clearing plan that will require the removal of

1 substantially less vegetation. Additionally, the use of a shear dozer for clearing
2 rights-of-way should be explicitly prohibited on any route as such use is not
3 compatible with retention of desirable vegetation to the extent possible.

4 **Q. Are there further steps you would recommend be taken by VEPCO to**
5 **minimize the impact of the project?**

6 A. Yes. Any overhead line routes, on or off the W&OD Park, should be constructed
7 by VEPCO utilizing nonreflecting conductors and subdued colors for structures.
8 Structure locations should be selected by VEPCO subject to review and approval
9 by SCC Staff to assure that views are preserved to the extent practicable. Again,
10 these are mitigation steps previously found to be appropriate by the SCC in
11 PUE970766.

12 **Q. Would these mitigation measures be equally effective on routes on or off the**
13 **W&OD Park?**

14 A. The mitigation measures proposed including a vegetation inventory, development of
15 a clearing plan that minimizes vegetation removal, utilization of non reflecting
16 conductor and subdued colors for structures represent known "best practices" and
17 should be required by this Commission as a base line for any transmission line. The
18 effectiveness of these measures, however, will vary on the site-specific circumstances.
19 In the case of the W&OD Park, the relatively narrow corridor created by the Park's
20 boundaries limits the opportunity for mitigation. To illustrate, the use of non-
21 reflecting conductors and subdued colors for structures can significantly reduce the
22 visual impact when the point of observation is even a few hundred ft. away from the
23 line. The degree of mitigation will depend in large part on the background and what
24 screening may exist to assist the blending of the structure into its surroundings. In

1 the case of the Park, the structures would be within a very few feet of the users of
2 the Park's trails. The sheer size of the structures along with their proximity would
3 create a visual impact to the Park users that cannot be mitigated by changing the
4 surface characteristics.

5 **Q. In the event an underground route is proposed, what steps would you**
6 **recommend be taken by VEPCO to minimize adverse impacts?**

7 A. I would strongly recommend the use of extruded insulation conductors (for
8 example: cross linked polyethylene commonly referred to as XLPE) installed in a
9 concrete duct bank, as opposed to pipe type conductors, for any underground
10 route. While this would be my preference for any underground route, the impact
11 of a pipe type installation would be particularly harmful to the W&OD Park.

12 **Q. Why do you recommend the XLPE installation for any underground**
13 **proposals?**

14 A. The use of the XLPE type conductors in a duct bank installation minimizes access
15 requirements with manholes at 2000 ft. to 2500 ft. intervals while continuous access
16 is required for pipe type installations. The use of a duct bank with spare conduits
17 and a spare conductor or conductors provides the opportunity to return a
18 transmission line to service following an outage in less time than a pipe type
19 installation and in many cases in less time than an overhead facility. To illustrate, in
20 responding to an interrogatory from the Town of Leesburg, VEPCO cited an
21 example of the repair of a pipe type cable failure. The total time out of service was
22 35 days of which 27 days or 77% were spent containing, controlling, obtaining and
23 refilling the di-electric fluid used in the pipe type cable. The solid material insulation

- 1 also eliminates the environmental concerns present with the insulating fluid used in
- 2 pipe type installations.

**COMMONWEALTH OF VIRGINIA
STATE CORPORATION COMMISSION**

Application of)
)
VIRGINIA ELECTRIC AND POWER COMPANY)
)
D/B/A DOMINION VIRGINIA POWER)
) **Case No. PUE2005-00018**
For a certificate of public convenience and)
necessity for facilities in Loudoun County:)
Pleasant View to Hamilton 230 kV Transmission Line)

Pre-Filed Direct Testimony

of

Paul E. McCray

on behalf of

Northern Virginia Regional Park Authority

November 30, 2005

1
2
3
4
5 **DIRECT TESTIMONY**
6 **OF**
7 **PAUL E. MCCRAY**
8
9

10 **Q. Please state your name and position.**

11 A. My name is Paul McCray and I am Director of Park Operations for the Northern Virginia
12 Regional Park Authority.

13 **Q. On whose behalf are you testifying in this proceeding?**

14 A. I am testifying on behalf of the Northern Virginia Regional Park Authority (the "Park
15 Authority") regarding the proposed upgrade of transmission facilities by Virginia Electric
16 and Power Company ("Virginia Power") as described in Case No. PUE2005-00018 (the
17 "Application") and related materials.

18 **Q. What is the purpose of your testimony?**

19
20 A. I will describe the purpose of the Park Authority. I will also describe the scenic, wildlife,
21 recreational, and historic aspects of the W&OD Railroad Regional Park ("W&OD Park"
22 or "Park"). Finally, I will describe what negative impacts additional transmission
23 facilities would have on the W&OD Park.

24 **Q. What is your educational and professional background?**

25 A. I am a graduate of George Mason University with Bachelor of Individualized Studies
26 degree in Park Management. I was promoted to Park Operations Director in March 2005.
27 Prior to that, I served as Park Manager of the W&OD Park for nineteen years. Prior to
28 that, I worked in management positions with the Park Authority for nine years.

1 **Q. What are your responsibilities in your current and previous positions?**

2 A. *As Director, I oversee the operations of 20 parks in the NVRPA system, and oversee 92*
3 *full-time and approximately 500 seasonal employees. As W&OD Park Manager, I was*
4 *responsible for the operation of the Park and in doing so, provided for the safety,*
5 *convenience and enjoyment of the trail users. I supervised maintenance including*
6 *mowing, trimming, asphalt repair, sign placement, litter control, and I supervised a staff*
7 *of nine seasonal and full-time employees. I also interpreted the human and natural history*
8 *of the Park, protected its resources, and helped coordinate the non-park activities, such as*
9 *utility impacts, on the property. I worked with the 700-member Friends of the W&OD, a*
10 *non-profit citizens organization dedicated to the preservation, enhancement and*
11 *promotion of the Park.*

12 **Q. Please explain the purpose of the Park Authority.**

13 A. The Park Authority is a multi-jurisdictional, special purpose agency established to
14 provide a system of parks of regional significance within the Northern Virginia area. The
15 Park Authority strives to preserve open space amid the continuing development of the
16 region, and offers recreation opportunities and facilities not characteristically provided by
17 local parks and recreation departments. The Park Authority places special emphasis on
18 the preservation of resources that are significant from an environmental, historical,
19 cultural, recreational or aesthetic perspective.

20 The Park Authority operates twenty major regional parks and manages various historic
21 and conservation-oriented facilities, lands and trails throughout Northern Virginia,
22 including the W&OD Park. These assets encompass more than 10,000 acres. In 1959,
23 the Park Authority was organized pursuant to state statute to plan, acquire, develop,

1 operate, and maintain a system of regional parks in Northern Virginia. The mission of the
2 Northern Virginia Regional Park Authority is to enhance the communities of Northern
3 Virginia and enrich the lives of their citizens through the conservation of regional,
4 natural, and cultural resources. NVRPA provides diverse regional recreational and
5 educational opportunities, and fosters an understanding of the relationships between
6 people and their environment.

7 The local governments participating in the Park Authority are the City of Alexandria,
8 Arlington County, City of Fairfax, Fairfax County, City of Falls Church, and Loudoun
9 County. The Park Authority's governing body consists of twelve members, two
10 appointed by each supporting jurisdiction.

11 **Q. Please describe the W&OD Park generally.**

12 **A.** The W&OD Park is a 45-mile long, 100-foot wide linear park that runs east to west and
13 traverses Northern Virginia from the City of Alexandria line in Shirlington (mile zero)
14 through Arlington and Fairfax Counties to the Town of Purcellville in Loudoun County
15 (mile 44.5). The Park serves as a scenic recreational corridor of historical significance
16 running through the urban heartland of Northern Virginia. Built on the railroad bed of the
17 former Washington & Old Dominion Railroad, it connects a series of wayside parks and
18 provides access to the rural countryside beyond the beltway. Attached as Appendix E is a
19 trail guide containing a map of the Park. Along its route, the Park offers a variety of
20 viewsheds and experiences for trail users. The Arlington County end of the Park is close
21 to Washington, D.C. and as such is fairly urban, with dense residential, commercial and
22 industrial development adjacent to the Park. As the trail heads west, the surrounding land
23 becomes more suburban through Fairfax County, with increased development densities in

1 the City of Falls Church and the Towns of Vienna, Herndon and Leesburg. The western
2 portion of the Park in Loudoun County is rural, with agricultural lands and low-density
3 development near the park.

4 **Q. Please describe recreational aspects of the W&OD Park.**

5 A. The Park features paved and unpaved multi-use trails, wayside facilities, natural areas for
6 wildlife viewing, history exhibits, and parking areas for trail users. Park users enjoy 45
7 miles of continuous asphalt paved surface, and 33 miles of gravel path. The trails are
8 used by bicyclists, walkers, runners, hikers, skaters, wheel-chair users, equestrians, cross-
9 country skiers, bird watchers, and commuters. Appendix G is a video showing Park uses.
10 The unique design of the Park encourages frequent use. Visitors use it before, during,
11 and after work hours, and as shown in the Assessment of User Demographics,
12 Preferences, and Economics for the W&OD Park prepared by the Virginia Department of
13 Conservation and Recreation attached as Appendix H ("DCR Study"), 26% of local users
14 live directly adjacent to the trail and reported travel time of zero. Local residents use the
15 Park year-round for recreational and fitness purposes, representing a significant health
16 benefit to the community. As noted in Section IV of the Study of Trail Users attached as
17 Appendix I, many people develop routines that bring them to the Park on a fairly regular
18 basis.

19 **Q. Please describe the Park users.**

20 A. Approximately two million visitors use the Park annually. According to the Park's
21 annual resident surveys attached as Appendix F, about 15% of Park visitors on weekends
22 are from outside Northern Virginia, including Massachusetts, New York, Pennsylvania,
23 District of Columbia and Maryland. 22% are from Loudoun County, and the remaining

1 63% are from other Northern Virginia locations. The extensive use of the Park by
2 visitors from all across Northern Virginia and from locations outside Virginia show that
3 the Park truly is a regional and national treasure which is heavily used and highly valued
4 both inside and outside Virginia.

5 **Q. Please describe community service uses.**

6 A. The Park hosts more than three dozen fund-raising events (such as walk-a-thons) each
7 year representing hundreds of thousands of dollars raised for charitable purposes.

8 **Q. Please describe how the Park is utilized for commuting.**

9 A. Another significant attribute of the W&OD is that it serves as the major non-motorized
10 transportation route in Northern Virginia, providing reduced vehicular traffic volumes
11 and associated air quality benefit. Many persons use the trail and its connector links as a
12 means for commuting to jobs or Metro stations.

13 **Q. Please describe historical aspects of the W&OD Park.**

14 A. The W&OD Park is the former property of one of the earliest railroads in our nation's
15 history. Authorized in 1847, the railroad that became the Washington and Old Dominion
16 shaped the future of Northern Virginia as towns, communities and industry developed
17 along the route the train followed. Until its abandonment in 1968, the W&OD Railroad
18 hauled products from the richest farmland in Virginia, carried commuters into
19 Washington, D.C. and brought in the materials that built Northern Virginia. The W&OD
20 Park has been declared by the Commonwealth of Virginia to be National Register of
21 Historic Places eligible and is in the process of being nominated to that register as shown
22 in Appendix J, which contains the nominations form.

1 The Park Authority has an active program for interpreting the historical and cultural
2 significance of the W&OD Railroad. Currently the Park Authority has over 50 exhibits
3 and has more planned for 2006. These are combination exhibits concerning the general
4 history of the W&OD Railroad, as well as site-specific exhibits about stations and
5 bridges. Many of the railroad structures still exist within the W&OD Park and are
6 maintained by the Park Authority and others. The Park Authority recently updated and
7 published a book and video/dvd on railroad history as an interpretive tool, and these are
8 attached as Appendix K and Appendix L. In my position as Park Manager, I gave on-site
9 slide shows in Northern Virginia for historical societies and libraries.

10 **Q. Please describe the W&OD Park's natural environment.**

11 A. Most of the landscape along the W&OD Park is left in its natural state to preserve green
12 space and provide wildlife habitat. Park interpreters, local teachers, private
13 environmental groups and amateur naturalists use the Park as a resource for plant and
14 animal study. These groups have identified approximately 450 wildflowers near the trail
15 and more than 100 species of birds. Wildlife in the Park includes foxes, river otters,
16 deer, native rodents, beaver, turtles, snakes, and other reptiles, a variety of hawks, and
17 owls, resident and migratory birds both upland and aquatic.

18 **Q. Please describe any distinctions or honors the W&OD Park has received.**

19 A. The W&OD Park is a model of success nationwide for rails-to-trails projects. The
20 innovative concept of using such a narrow strip of land for a park has attracted national
21 attention. In 1987, the W&OD Park was designated a National Recreation Trail and
22 given the distinction of being on the Department of Interior's national register of trails.

23 As noted on its website (www.americantrails.org/nationalrecreationtrails), the National

1 Recreation Trails Program recognizes and promotes trails from across the country that
2 exemplify an important part of America's landscape for recreation, conservation, health
3 and transportation. National Recreation Trails are designated by the Secretary of the
4 Interior or the Secretary of Agriculture in response to an application from the trail's
5 managing agency or organization to recognize exemplary trails of local and regional
6 significance. Managers of trails with state-of-the-art design are especially encouraged to
7 apply for National Recreation Trails designation.

8 **Q. Can you quantify the benefits provided by the Park?**

9 A. Yes, to some extent. I know that users interviewed for the Study of Trail Users attached
10 as Appendix H pointed to the Park as having a positive effect on the quality of life in
11 Northern Virginia, and I know that easy access to the Park is an amenity that influences
12 housing choices by those who enjoy using the Park or simply enjoy close proximity to a
13 natural environment. The DCR Study found on page 21 that use of the W&OD Park
14 contributes about \$12 million of recreation expenditures annually, and it also found on
15 page 24 that the net economic benefit to Park users—i.e. the amount of welfare that users
16 would lose if the Park were unavailable—ranges from \$14.4 million to \$21.6 million
17 annually, and that estimate was conservative because it excludes commuters and ancillary
18 visitors.

19 **Q. Would the recreational, historic, health, scenic, and other attributes you have
20 described be adversely impacted by the new transmission facilities?**

21 A. Yes, I think they would because it is a mistake to view the Park in isolated segments.
22 What makes the Park special—what makes it a regional and national recreational
23 treasure—is the variety of experiences it offers. The Park offers a breadth of experiences,

1 and irreparably changing the most unspoiled and beautiful segment of the Park by clear
2 removing magnificent old trees would have devastating repercussions. Certainly locating
3 overhead transmission lines anywhere in Loudoun County would impact those in the
4 immediate vicinity of those lines. However, locating overhead transmission lines within
5 the last forested stretch of the Park would have repercussions far beyond the Leesburg
6 area because of the unique nature of the Park, which is enjoyed by users throughout
7 Northern Virginia and even outside Virginia.

8 **Q. Describe the existing electric facilities within the W&OD Park in relation to the**
9 **location of certain other facilities of the Park.**

10 A. The portion of the W&OD Park that is most likely to be affected by the new transmission
11 facilities described in the Application is 100 feet wide from its northern edge to its
12 southern edge. One of the most significant features of this Pleasant View to Hamilton
13 section of the Park is that it has no transmission lines. This is in sharp contrast to the
14 eastern section of the Park, which is encumbered by a 230 kV transmission line between
15 Shirlington Road in Arlington and Pleasant View Substation east of Leesburg, generally
16 running along the south side of the property several feet from the centerline of the old
17 railroad track bed and the paved trail. The Park contains an eight- to ten-foot wide paved
18 path generally located along the centerline of the Park and an eight-foot wide gravel path
19 that generally meanders along the cut and fill sections of the Park.

20 **Q. Do the existing transmission facilities in the eastern part of the Park have an**
21 **adverse impact on the W&OD Park?**

22 A. Yes. Vegetation within the Park is routinely cleared to protect the existing electric
23 facilities. Although a Memorandum of Understanding was entered into relatively recently

1 regarding maintenance activities by Virginia Power , the impact on the Park is still great.
2 Few trees are allowed to mature to full height. When I became Park manager of the
3 W&OD Park in 1985 and began working with Virginia Power foresters, I was successful
4 in getting Virginia Power to stop its practice of clear-cutting all vegetation and to instead
5 perform selective clearing of tall trees, which permitted understory species and immature
6 taller species to grow up to a height of 15 feet and taller. However, in 2004, Virginia
7 Power reverted to its pre-1985 practices and performed major maintenance of the
8 transmission lines that removed many of the trees that had previously been allowed to
9 grow up to a height of 15 feet. I have attached as Appendix M photos showing the
10 drastic impact of this clear cutting. These photos are in sharp contrast to the scenes
11 pictured in the recreational use video attached as Appendix G that illustrate recreational
12 use of the Park: when this video was taken, the clear cutting had not occurred and the
13 Park was much "greener." Now, only tree species that will mature below 15 feet are
14 allowed to grow. This cutting affects the view in the Park, reduces or eliminates shade for
15 trail users, and makes utility lines and adjacent development much more visible. In
16 addition, the undercutting affects diversity of plant species and therefore the animal
17 variety that rely on the vegetation.

18 **Q. Please describe issues concerning limiting access to the Park.**

19 Even routine maintenance and reconstruction on the existing electric lines disrupts Park
20 users because these activities involve use of vehicles and equipment that block the trail,
21 and heavy equipment that damages trail surfaces as shown in Appendix N. In addition,
22 overhead work can be a hazard from falling wires or other materials and tools, and often
23 trail users are diverted to sub-standard temporary paths. The problems described above

1 are often exacerbated by lack of coordination by Virginia Power and its contractors
2 during maintenance activities. This lack of coordination hampers the Park Authority's
3 *ability to provide guidance on public protection, such as proper detour routes, signage,*
4 *surface and width of temporary paths, overhead protection, and notice of ingress/egress of*
5 *vehicles in areas that are normally off-limits to cars. In addition, while major access*
6 *points can be monitored, the unique nature of the Park makes it accessible to individual*
7 *users from innumerable points along the Park, such as a backyard, and this makes it*
8 *difficult to completely block access by individual users.*

9 **Q. Please describe generally the section of the Park that is impacted by the Hearing**
10 **Examiner's decision to notice the use of the W&OD Park.**

11 A. As I discussed above, the unique design of the Park means that drastically impacting the
12 western end of the Park will degrade the overall Park experience. The impact of the new
13 lines will be far more drastic than what the Park has had to cope with in the past because
14 the western portion of the Park is "pristine" territory. Because there are no transmission
15 lines, the Park vistas are unspoiled and there are no clear cutting or maintenance issues such
16 as those that mar the natural beauty of other sections of the Park.

17 **Q. What do you mean when you refer to the "western" end of the Park?**

18 A. I am referring to the final section of the Park, which begins at mile marker 30.5 (Cochan
19 Mill Road) adjacent to the Pleasant View substation and ends in Purcellville just beyond
20 mile marker 44.5. Although the transmission facilities may end at mile marker 42.5, I view
21 the Park from mile marker 30.5 to the end of the trail as being a singular experience directly
22 impacted by the addition of transmission lines on this last section of the Park.

1 **Q. Please describe the Park area where the transmission lines would first emerge from the**
2 **existing Pleasant View substation.**

3 A. From the existing Pleasant View substation to the Route 7/15 Bypass, the paved trail is built
4 primarily on a fill section approximately 10' to 15' high, and the gravel trail either abuts the
5 pavement on the fill or follows the natural grade at the bottom of the embankment. The
6 north side of the Park, and where there is a median between the two trails, contain maples,
7 oaks and other mature trees and shrubs, since this area has not been cleared in decades.
8 Tuscarora Creek flows east along the north side of the park, with the creek running close to
9 and in some areas, eroding the base of the railroad embankment. Undeveloped floodplain
10 and industrial lands lie north of park, and the back yards of single family and townhouse
11 residences (built in the last 10 years) abut the southern park boundary. In this section of the
12 Park, the south side has mostly understory and fewer trees because of an existing electric
13 distribution line paralleling the boundary, and because of clearing for the residential
14 subdivision. Storm drainage passes under the railroad embankment via an original railroad
15 stone box culvert. The trails cross Tuscarora Creek on a low-water ford adjacent to the
16 original stone railroad bridge abutments and piers. Then Tuscarora Creek flows along the
17 south side of the trails, which are abutting on top of an approximately 20' high narrow
18 embankment. The gravel trail is considerably more narrow here because the top of the
19 embankment is so narrow, and there is no room at the bottom of the slope due to the creek
20 and floodplain.

21 **Q. Please describe the section of the Park as you continue west along the trail into**
22 **Leesburg.**

23 A. Within the Town of Leesburg (inside the Route 7 bypass), the trails generally are on fill

1 sections up to about 15' high. The paved and gravel trails generally run on the same
2 elevation, either abutting or separated by a narrow grass median. Surrounding land use
3 throughout the town limits includes residential and commercial development. There are not
4 as many tall trees due to existing distribution lines near the park boundaries, encroaching
5 development, as well as Tuscarora Creek and its tributaries running along and within the
6 park. Within the town are the original stone railroad bridge abutments across Tuscarora
7 Creek, the ruins of a 125 year old lime kiln and the site of the former Leesburg passenger
8 and freight rail stations. The station sites are marked with interpretive historical panels.

9 **Q. Please describe the next section of the Park, as you leave Leesburg and continue west**
10 **along the trail.**

11 A. West of Leesburg, the park has some major fill areas about 50' high that actually cause the
12 property to be more than 100' wide in order to contain the slopes. Conversely, there are
13 steep cut sections about 20' deep. The paved trail is only 8' wide with narrow shoulders
14 due to the significant cut and fill. The gravel trail often abuts the paved trail because the
15 flat space at the top of the fill or the bottom of the cut is so confined. The slopes are
16 steeper than 2:1 in both the cut and fill sections. In some areas, the gravel trail meanders
17 along natural grade over the steep slopes. This section between Leesburg and Purcellville
18 contains the most significant tree cover of the entire 45-mile park. This area has not been
19 cleared since at least 1968, so it contains mature woods, with trees many feet in diameter
20 towering over the trail and creating an arch-like canopy over the trails. There is minimal
21 understory due to the heavy shade from the mature trees. There is virtually no shrub or
22 small tree layer, and the ground cover is leaf litter, ferns and forbs rather than grasses.
23 Surrounding land use is primarily agricultural and large-lot residential.

1 **Q. What impact would new transmission facilities have on scenic assets of the W&OD**
2 **Park?**

3 A. New transmission facilities would be devastating to the Pleasantview to Hamilton section of
4 the Park. As noted in Appendix A, Virginia Power is proposing to clear cut the entire 100
5 foot width of the Park during the construction process, and the cathedral-like bowers of trees
6 would be replaced by transmission towers over 110 foot tall. Appendix O contains photos
7 showing unique features of this western-most section of the Park. Appendix P is a 50
8 minute video documenting a ride through this portion of the Park. Appendix Q contains a
9 "before" picture and an "after" picture I prepared to give some sense of what the permanent
10 impact on vistas from the Park would be. Please note that the "after" picture does not
11 capture the devastated landscape that will occur immediately following the clear cutting,
12 which will be even worse than the scenes depicted on Appendix N, which dealt with
13 maintenance rather than construction activities. Instead, the "after" picture assumes that the
14 vegetation has fully grown back, which would certainly not be the case until years after the
15 construction has commenced. Appendix R contains an American Forest report discussing
16 the adverse impacts on air quality of removing 26,000 trees. I prepared a preliminary
17 *estimate that 26,000 trees would be destroyed by the new transmission facilities. This*
18 *estimate was based upon counting the number of trees on each side of the trail up to existing*
19 *fence lines (which were assumed for this purpose to be the approximate boundary of the*
20 *W&OD Park) within 50-foot increments along the Park in half a dozen places between the*
21 *west side of Leesburg and the proposed Hamilton substation site. Using these counts, I*
22 *determined a rough estimate of the typical number of trees (2-inch diameter or greater) in*
23 *wooded sections of the Park. I then cut that rough estimate in half, to deduct for areas in*

1 that section of the Park that are not fully wooded (for example, within downtown Leesburg)
2 to come up with what I consider to be a conservative estimate of 26,000 trees. It is
3 important to keep in mind that this section of the Park contains fewer lower-story trees than
4 other sections of the Park because the forest has been largely undisturbed since 1968,
5 permitting very tall trees like oak, maple, and locust to flourish and shade out lower-story
6 trees. These tall trees would be removed forever, and when you couple that with the rugged
7 terrain—rolling hills, the cut and fill sections for the railroad bed—the erosion created by
8 the transmission line construction will be considerable, and it is quite likely that the
9 construction will seriously degrade the railroad embankments as well.

10 **Q. What impact would new transmission facilities have on the historic assets of the**
11 **W&OD Park?**

12 **A.** This portion of the Park contains some of the most well-preserved and striking historic
13 assets. The more rural nature of this section has permitted historical assets to be preserved
14 to a greater extent than other sections of the Park. In the map contained in Appendix J (the
15 National Register of Historic Places nomination form), I have highlighted those features
16 that are within this area. The interpretive environment for these features would irreparably
17 changed, and the extensive construction may also damages these features.

18 **Q. What impact would new transmission facilities have on recreational features of the**
19 **W&OD Park and the overall environment of the Park?**

20 **A.** The new 230kV line would create the adverse impact of the maintenance procedures
21 discussed above. Because of the need to maintain vertical and horizontal clearances to
22 electric structures, new utility lines also constrain the area available for future trails and
23 other park uses. Routine clearing of existing vegetation in the Park for construction and

1 maintenance of new lines alters the view in the Park, eliminates any existing tree buffer
2 between the Park and adjacent properties, and reduces wildlife habitat and green space.
3 Additional power line maintenance operations and associated vehicular access disrupt the
4 public's safe and convenient use of the trails. Actual or perceived health risks from
5 additional electric lines may affect some persons desire to use and enjoy the Park. The
6 existing location of the gravel path may also need to be eliminated, narrowed, or rerouted.

7 **Q. What impact would construction of new transmission facilities have on the W&OD**
8 **Park?**

9 A. This topic is addressed more thoroughly in Mr. Simmons' testimony, but I can respond
10 based upon my practical experience in dealing with transmission line construction and
11 maintenance within the Park. The construction of new transmission facilities would also
12 have a considerable adverse impact on the Park. First of all, the 11-mile long construction
13 project would likely cause closure of this section of the W&OD Trail Park for more than a
14 year. Because of the unlimited pedestrian access points, it is virtually impossible to keep the
15 public from entering the park, and trail users still would be exposed to dangerous conditions.
16 Major public protection measures would be necessary, since large equipment is required to
17 deliver, assemble and erect new tower structures (18-wheelers, cranes), excavate and pour
18 concrete for pole foundations (drill rigs and concrete trucks), and pull new wires, but access
19 and work areas, as well as detour trail areas, are limited by the narrow width of the Park,
20 and narrow cut and fill sections within the Park. Additional vegetation may be lost for
21 construction access routes. Furthermore, limited area is available for material and
22 equipment storage because of the narrow and steep topography of railroad cut/fill sections.
23 Because the route is not along a road, there is potential for significant damage to the paved

1 and gravel trails and bridge structures from access along the Park. Latent damages that the
2 Park Authority may end up using its funds to repair are another concern. The Park
3 Authority's prior experience in working with Virginia Power on other construction projects
4 within the Park is not encouraging. One of the most frustrating experiences involved a
5 damage claim for the WMATA duct bank. It is important to keep in mind that the width and
6 depth of the asphalt trail were designed for pedestrian traffic and are inadequate for heavy
7 loads. In 1984, Virginia Power installed an underground electrical duct bank along the
8 *W&OD in Fairfax County, between Virginia Lane in Dunn Loring and Vienna* *substation in*
9 *the Town of Vienna.* Virginia Power's construction, in particular the heavy weight of trucks
10 and equipment on the trail, caused significant trail pavement failures such as alligator
11 cracking and broken edges. Over the course of several years, the Park Authority repeatedly
12 requested that Virginia Power repair the damages, but Virginia Power refused responsibility.
13 The Park Authority's estimate of the value of the damages was nearly \$150,000. Since
14 Virginia Power failed to restore the damage, the Park Authority had to assume the
15 restoration costs, including trail pavement and sub-base replacement, re-grading grass and
16 stone ditches, reseeding, engineering expense to prepare plans and bid documents, contract
17 administration, and inspections. In 1989, the Park Authority eventually accepted a
18 compromise and settlement of about \$75,000. Our experience since the WMATA duct
19 bank demonstrates that, although that was a larger project, there are similar frustrations
20 involved with smaller projects as well. The Park Authority is often frustrated in its attempts
21 to make sure the site is restored to its original condition so that use and enjoyment of the
22 Park is not impaired.

1 Q. What impact would construction of the new facilities have on communities located
2 near the W&OD Park?

3 A. I can give you some sense of this impact, but I know that the communities themselves can
4 address this far more adequately than I can, and I hope the Commission will give serious
5 weight to their concerns as well. Page 105 of the appendix to the Application states that the
6 “W&OD Trail has 828 existing homes within 500 feet, 53 of which are within 100 feet.”
7 This number of homes within 500 feet far exceeds the amounts on any route proposed in
8 the Application, with the sole exception of Route D2, which has 874 existing homes within
9 500 feet. D2 is the only one of Virginia Power’s routes that runs, for a portion of the route,
10 along the W&OD Park. The number of existing homes within 500 feet provides even
11 further justification for eliminating any route that places transmission lines within the
12 W&OD Park. In addition, the route that encompasses an 11 mile portion of the W&OD
13 Park contains over five times the number of houses within 100 feet than any of the routes
14 proposed in the Application. It is also worth noting that Virginia Power documented the
15 public ranking of routing considerations in Table 3-1 on page 3-5 of Cyril Welter’s Direct
16 Testimony. The top five factors in that public ranking were 1) maximize distance from
17 residences, 2) minimize visibility of line, 3) minimize amount of tree clearing, 4) maximize
18 distance from historic sites, and 5) maximize distance from public facilities (e.g. parks,
19 schools, churches, W&OD Trail). Locating transmission lines facilities within the
20 W&OD Park violates each one of these top five factors, which is not true of any of the
21 Virginia Power routes with the sole exception of Route D2, a portion of which is located
22 within the W&OD Park.

1 **Q. Overall, what is the benefit of minimizing the impact of transmission facilities on the**
2 **W&OD Park?**

3 A. Avoiding a route located within the Park would enable the Commission to avoid selecting
4 the only route that violates each one of the five most important factors cited by the public in
5 siting this line. Avoiding a line located within the Park would also be consistent with
6 statutory requirements governing the Commission's consideration of transmission line
7 applications because this decision would permit the Commission to maintain, to the
8 maximum extent possible, the scenic, wildlife, recreational, and historic aspects of the
9 W&OD Park. With the ever-increasing development of Loudoun County, the Park may
10 eventually be one of the few publicly accessible and historically significant recreational
11 sites in a neighborhood of thousands of residents and office workers. Maintaining the
12 magnificent tall growth trees in the Park will preserve these for generations to come and
13 will ensure their enjoyment by the general public who use the Park year-round. Preserving
14 these trees outside the Park would for now retain their natural beauty for the homeowners
15 and drivers along rural roads, but in the face of ever increasing development, their
16 preservation for generations to come would not be assured.

17 **Q. Does this conclude your pre-filed direct testimony?**

18 A. Yes.

19

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Appendices for Park Authority Testimony

- Appendix A Communications regarding Virginia Power Clear Cutting
- Appendix B Local Government Letters and/or Resolutions
- Appendix C General Assembly communications
- Appendix D Support from Other Organizations
- Appendix E Trail Guide
- Appendix F Annual Residency Surveys: 2001, 2002, 2003, and 2004
- Appendix G Video Regarding Recreational Uses
- Appendix H *The Washington & Old Dominion Trail: An Assessment of User Demographics, Preferences, and Economics* prepared for the Virginia Department of Conservation and Recreation (DCR Study)
- Appendix I *Washington & Old Dominion Trail: A Study of Trail Users* (Trail Users Study)
- Appendix J National Registry of Historic Places Nomination
- Appendix K *Rails to the Blue Ridge: The Washington and Old Dominion Railroad, 1847 – 1968* (Book)
- Appendix L *From Alexandria to the Blue Ridge: The Story of the Washington & Old Dominion Railroad* (DVD)
- Appendix M Photos Showing Clear Cutting
- Appendix N Photos Showing Construction Equipment in the Park
- Appendix O Photos Showing Features of the Western End of the Park
- Appendix P Video Showing Western End of the Park
- Appendix Q Before and After Poster
- Appendix R American Forests Report
- Appendix S Communications from General Public

- ●
- “If the power line goes down the W&OD Trail, we’ll have to clear every tree from the park property.”

Kathy McDaniel, Forester
Dominion Power

at the working group meeting on June 2, 2004

KATE RUDACILLE

From: wodtrail [wodtrail@erols.com]
Sent: Tuesday, May 11, 2004 3:53 PM
To: KATE RUDACILLE
Subject: [Fwd: Notes on the Working Group Meeting on the Western Loudoun 230KV Line, May 4, 2004]

----- Original Message -----

Subject: Notes on the Working Group Meeting on the Western Loudoun 230KV Line, May 4, 2004
Date: Tue, 11 May 2004 15:39:05 -0400
From: John Herbert <jdherbert@mindspring.com>
To: Sally Kurtz <sallykurtz@aol.com>
CC: Nancy Doane <ndoane@loudoun.gov>, <Mvidaver@loudoun.gov>, <cyudd@loudoun.gov>, <Bdouglas@leesburgva.org>, <mmartin@scc.state.va.us>, <wodtrail@erols.com>, <Hamilton@adelphia.net>, <MRuddy@town.purcellvill.va.us>, <john_bailey@dom.com>, J. Winston Porter <jwp@winporter.com>, Betty Shiflet <Youbet33@aol.com>, <wjquill@aol.com>

Sorry I could not get this out sooner. The following are my notes on the meeting, structured chiefly according to the agenda for the meeting. I stress that they are my notes, not official minutes -- and a blend of things on which there was more or less a consensus and my views on the point discussed. I will welcome comments and corrections of factual errors..

1. Introductions : This was a formality, with participants introducing themselves. The participants present were from the State Corporation Commission (SCC) [Martin], NVRPA [McCray, Hafner], Loudoun County [Vidaver, Herbert], Leesburg [Douglas], Purcellville [Reddy], Hamilton [Mayor Reasoner], DVP [Bailey, Gottfried, Burnam, Moran, Allen, Koonce, Garrett]. Ms. Vidaver and Herbert, respectively, were representing Supervisor Burton and Supervisor Kurtz.
2. Project Overview: Dominion Virginia Power (DVP) is owned by Dominion Resources, a publicly-traded US Corporation headquartered in Richmond. DVP supplies much of NOVEC's power. The concern is to provide for future power needs for Purcellville, Middleburg and Lovettsville and areas west up to, but not including, West Virginia, (Allegheny Power has jurisdiction over the neighboring areas of West Virginia.) Presently there are 500KV and 230KV lines east of Leesburg. Transmission lines are to be provided from these lines to areas west. There will be step-down substations to lower the voltage (for example to 34KV) for distribution on short poles or underground. The immediate concern: To provide a radial transmission line (which does not provide for backup) from the Pleasant View Substation (east of Leesburg) to Purcellville -- almost 12 miles of line -- with backup from other suppliers including ConEdison in W. Virginia. The long-term aim: To have a looped line (which provides for backup) with 230KV from Loudoun

5. Engineering: For an overhead line poles would be tapered monopoles

(not lattice construction) 100 feet to 110 feet high, 450 feet to 700 feet apart, with foundations 30 feet deep in concrete. Vegetation under a three-phase line (with three wires vertically above one another and 18 feet spacing between the wires) could be allowed up to maximum height of only 15 feet because the lowest line may sag to within 45 feet of the ground between poles (possibly as low as 25 feet). The alignment (e.g. alongside the W&OD Trail would have to be cleared for a minimum width of 80 feet, possibly 100 feet, for construction. If the three phase wires were placed horizontally at the top of the poles, with 16 feet spacing between them vegetation could be allowed to mature

at

up to 40 or 45 feet -- a considerable advantage visually. An underground line would require 20 feet of permanently cleared space at the ground surface; it may be possible to plant shallow-rooted vegetation on top of this. The top of the cable casing must be a minimum of 3.5 feet under the surface and the cable would be carried in an oil-filled conduit for cooling. With either an overhead or underground system on the W&OD Trail the Trail would have to be closed for extended periods during construction. It may be possible to co-locate transmission and distribution lines on the same poles to eliminate some existing wooden poles used for distribution.

6. Overhead vs. Underground Systems. Overhead Advantages: i) lower cost; ii) easier detection of and recovery from failures.

Overhead

Disadvantages: i) More frequent failures; ii) Negative environmental and visual impact. Underground Advantages: i) Less frequent failures; ii) Little negative environmental or visual impact. Underground Disadvantages: i) Higher cost; ii) more difficult detection of location of failures; iii) Longer time and higher cost for recovery from failures. Experience with Underground Systems: France, Australia, New Zealand and several other countries are believed to have substantial mileages of

lines

underground because of their concerns with the environment and/or where they are cost-effective in urban areas. DVP has underground lines in the vicinity of the Pentagon and in Alexandria; it uses them in urban areas where "there is no alternative". A more thorough inventory of areas in the USA and elsewhere using underground systems and the experience with these systems is needed to evaluate underground systems adequately and should be part of the analysis for the proposed DVP line.

7. Substation Overview. The substation site in Purcellville is east of 287 and north of the Route 7 bypass -- in the J1MA3 zoning district in the County. Mike Reddy, Director of Planning for Purcellville brought a map of the location to the meeting. It may be necessary to cross VDOT property to get from the W&OD line alignment to the substation site. DVP is anxious to initiate the substation permitting process, even before the alignment is finalized, to avoid delays in construction. As a County permit will be required the County may not be willing to make a decision on the substation until the alignment is finalized.

8. Route Alternatives and Selection Process: DVP presently is focused

on overhead options because of concerns with initial costs, maintenance costs and the costs and time required for recovery from breakdowns. A series of criteria will need to

be

agreed upon in developing and evaluating alternatives. Somewhere between three and five alternatives may be a reasonable number

for

the SCC to consider. Alternatives which may be considered: i)

Entirely underground on the W&OD alignment; ii) Partially underground on the W&OD alignment (with underground installations along the most historically important and/or environmentally valuable). iii) Overhead along or near Route 7; iv) Another overhead alignment, with easements to be acquired and/or making use of existing easements for distribution lines. With any of the overhead alternatives there also are alternatives for pole design to be considered and evaluated. When DVP suggested that there may be "some parts" of the W&OD Trail deserving special protection several of the other participants pointed out that most of the W&OD Trail (with the possible exception of a few stretches where it passes through industrial or semi-industrial areas) is of very high environmental, visual and historic value -- as a continuous system -- and that it brings in tourists and tourist dollars as well as providing for a unique recreational experience enjoyed by people from many parts of the metropolitan area on weekdays as well as weekends.

9. Work Group Goals: To identify and evaluate alternatives for the alignment, with public input, as a basis for presenting alternatives to the SCC.
10. Meeting Dates: Future meetings are scheduled for June 2, July 6 (to be verified), August 3, September 14 (Final Meeting).

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Northern Virginia Regional Park Authority <http://www.nvrpa.org>
W&OD Trail & Friends of the W&OD Information <http://www.wodfriends.org>
W&OD Railroad History <http://www.geocities.com/pem20165>

Discover the Nature of a Regional Park!

Working Group Meeting #2
Dominion Virginia Power Transmission Line from
Pleasant View Substation to Proposed Substation
June 2, 2004

Working Group Participants: Keith Reasoner (Mayor of Hamilton), Bill Druhan (Mayor of Purcellville), Todd Hafner, Kate Rudacille, Paul McCray (Northern Virginia Regional Park Authority), Mark Mozack (Loudoun County), Jon Herbert (Planning Commission member, Catocin District), Nancy Doane (Supervisor Kurtz), Bruce Douglas (Town of Leesburg), Mike Ruddy (Town of Purcellville), Sam Allaire (VDOT), and John Bailey, Rich LaVigne, David Burnam, Kathy McDaniel, Don Koonce, Le-Ha Anderson, and Pam Gottfried (Dominion Virginia Power, or DVP).

Also in attendance were media representatives and 50-60 members of the public, including Kristin Umstadt (Mayor of Leesburg), Bridget Bangert (Planning Commission member, Leesburg District, and staff aide to Supervisor Clem), Joan Rokus (Northern Virginia Regional Park Authority Board member), and Mark Herring (former Supervisor, Leesburg district).

Need for the Proposed Line

David Burnam explained the need for a new transmission line, based on 8 percent annual growth in electric demand in the Hamilton/Purcellville/Round Hill area ("load area"). Four distribution circuits currently serve the load area. Given current growth projections, if one of the circuits fails in 2007 under certain conditions, the other three circuits will be inadequate to serve the load area until the fault is repaired. By 2010, the four circuits are projected to be inadequate to serve the load area.

Todd Hafner, Nancy Doane, and Mark Mozack asked questions regarding the possibility of bringing power to the load area from DVP's Lovettsville or Middleburg substations, rather than from the Pleasant View substation just east of Leesburg. DVP representatives responded:

- Both lines feeding these substations are lower voltage than the proposed 230-kilovolt transmission line. Thus, the lines leading to these substations would have to be rebuilt.
- Because the line feeding the Lovettsville substation is part of Allegheny Power's system, any solution involving that line would require that company's approval and that of regulators in Maryland/West Virginia/Virginia.
- Serving the load area via the Middleburg substation would cause the transmission line leading to it to exceed the load it can serve as a radial line. It would have to be networked, i.e., both ends of the line would have to be connected to other transmission lines, thus leading back to the need for a Pleasant View – proposed substation line.

- Serving the load area via additional distribution circuits would be strictly a short-term solution.

Forestry Impact

Kathy McDaniel outlined DVP's tree trimming/removal requirements for transmission lines:

- Ten foot clearance on routine transmission line rights-of-way.
- DVP has an agreement with the Northern Virginia Regional Park Authority for 15 foot clearance.
- 25 foot maximum height for vegetation in the vicinity of the line.
- Construction of a transmission line would require a 100 foot swath to be cleared. "Danger trees" outside the 100 foot swath would have to be trimmed or removed as well. Paul McCray and Kate Rudacille clarified that the trail is 100 feet wide in most areas.
- Don Koonce clarified that if an underground transmission line were constructed, 25 to 45 feet still would have to be cleared of vegetation, although some trees could be preserved to one side of that swath where dirt would be stockpiled. The underground cable would be 42 inches deep.

Implications of an Underground Line

A member of the public inquired about DVP's ability to recover in rates the incremental cost of an underground line. Don Koonce responded that a State Corporation Commission staff representative was not able to attend this particular meeting. Historically, the SCC has approved rate cases allowing recovery of incremental costs for aesthetics. DVP is under a rate cap until 2010. After that, such a rate case could be filed. However, the SCC also has approved applications for viable overhead lines. If DVP files an application to that effect, it would be for the SCC to decide whether an overhead route along the W&OD is viable.

Later, Jon Herbert asked for a quantification of the costs. Don responded, \$8-12 million for an overhead line along the trail vs. about \$60 million for an underground line (engineering estimates will be provided later). In addition, the time needed to repair a fault on an underground line is typically weeks, rather than hours or days, leading to reliability concerns. If part of the line is undergrounded, a structure resembling a substation would have to be constructed at the point where the line goes underground and resurfaces. Don displayed a sample overhead conductor and section of underground cable. Nancy Doane and Mark Mozack requested that DVP develop a more detailed cost comparison, including life-cycle vs. initial costs.

Still later, Mayor Druhan asked if a tax district could be created to pay for the incremental cost of an underground line. Don Koonce said he thought another jurisdiction had unsuccessfully attempted that.

Possible Pole Configurations

Don Koonce showed sketches of possible pole configurations and discussed their implications:

- A distribution underbuild would eliminate the need for two sets of poles, have reliability implications, and raise the height of the transmission poles,
- A staggered arm configuration would reduce the pole height compared to same-side arms but require a slightly wider area to be cleared of vegetation,
- An H-frame configuration would further reduce the height but require a still wider area to be cleared.
- Higher transmission lines would allow the poles to be placed farther apart and allow more vegetation beneath the lines but be visible from farther away.

Impact on Homes within Right-of-Way

Bridget Bangert asked if there are any homes within the ROW of the proposed line if it is located along the trail. Don Koonce said he was not aware of any. He added that DVP could not accept liability for any houses located within the ROW; if any were found to be within the ROW, they would have to be moved, condemned, or have corners cut off. Paul McCray thought one house's porch is within the proposed trail ROW.

Potential Routes: Rt. 7 vs. W&OD

In response to an audience member, John Bailey said DVP has an interest in a route along the W&OD because it owns the easement. In contrast, it would have to pay for an easement along Rt. 7. However, "We're not decided until we file an application." John agreed with Todd Hafner's comment that money is not the sole factor. In answer to Todd, John said that DVP has not looked at routes other than Rt. 7 or the trail but is open to suggestions.

Sam Allaire said VDOT's available ROW is spotty, not suitable for a linear facility, for the following reasons:

- Sometimes, "landlocked" land adjacent to a VDOT ROW has been sold to an adjoining landowner or used for wetlands mitigation, thereby making it unavailable for DVP's use.
- VDOT has various classifications of ROW, depending on the volume of traffic. Transmission line poles cannot be placed "inside the fence" of a closed access road, such as the bypass around Leesburg.
- VDOT has to reserve land to plan for future needs, e.g., future "collector" roads paralleling Rt. 7 west of Leesburg when the volume of traffic eventually dictates that that stretch of road become closed access.
- Sam added that "there are always exceptions" to these restrictions. However, he noted there are reasons for the restrictions, e.g., ice could melt from a transmission pole arm overhanging a road and fall on the windshield of a car travelling beneath it.

- Sam concluded that a route along whole segments of Rt. 7 "does not look feasible at this time." He is not in a decision-making capacity for VDOT; however, he wanted to supply information on potential VDOT considerations.

Kate Rudacille asked if an SCC order approving a Rt. 7 route would supercede VDOT's objections. John Bailey answered that DVP has no experience where SCC and VDOT positions were opposed. Once DVP files any SCC application, VDOT will have the option to comment on it.

In answer to Bruce Douglas, John Bailey and Sam Alliere said that an overhead transmission line could cross from one side of Rt. 7 to the other, but not frequently.

Mayor Umstattd stated that the Town of Leesburg has approved a resolution that the transmission line route should not go along the trail, whether buried or overhead. She said the Town is "horrified" by the possibility of a line along the trail but appreciates DVP's outreach.

The working group agreed to meet again on July 7.

Preliminary

PLEASANT VIEW – HAMILTON 230 KV OPTIONS

<u>Option</u>	<u>Description</u>	<u>Estimated Cost</u>	<u>Issues</u>	07/01/04
Option 1	Overhead route - W&OD Trail	\$ 16M	<ul style="list-style-type: none"> - DVP has an existing easement - Trail route traverses National Register eligible historic Districts (Leesburg and Paeonian Springs) - W&OD Trail is a National Trail - Issues are visibility, EMF, property values & historic - Clearing of Trail required - Impact to Trail users 	
Option 2	Overhead route – W&OD plus Rt. 15 bypass	\$ 30M	<ul style="list-style-type: none"> Same as Option 1 above except: - Easements needed for Rt. 15 bypass - Avoids Leesburg Historic district - Impacts residents along Rt. 15 - VDOT must agree - Impact to Trail users 	
Option 3	Overhead off W&OD Rt. 7 + Rt. 15 bypass	\$ 40M	<ul style="list-style-type: none"> Same as Option 1 above except: - Avoids impact to Leesburg & Historic districts - Easements need to be purchased - Shifts impacts to other property owners - VDOT must agree 	
Option 4	Overhead route – W&OD plus Underground through Leesburg Oil filled cable Solid dielectric	\$ 35M \$ 35M	<ul style="list-style-type: none"> Same as Option 1 above except: - Terminal stations need to be added - Avoids impact to Leesburg & Historic district - DVP concerns with cost & reliability - Significant construction impact to Trail users 	
Option 5	Underground route on W&OD Oil filled cable Solid dielectric	\$ 100M \$ 90M	<ul style="list-style-type: none"> - Avoids visibility, property values and Historic issues - Significant construction impact to Trail users - DVP concerns with cost & reliability - Clearing of Trail required - Significant technical construction issues 	